Public Transportation and Transportation Demand Management Grant Program Application Guidance

FY 2016

Virginia Department of Rail and Public Transportation

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# DRPT Public Transportation and Transportation Demand Management

## Grant Program Application Guidance

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1. Introduction
This document provides application guidance regarding the various state and federal public transportation grant programs administered by the Virginia Department of Rail and Public Transportation (DRPT). The document contains two major parts:

- The first part (Sections 2-3) provides an overview of the grant programs administered by DRPT, a description of DRPT's public transportation investment policy and a calendar describing each step in the grant application process.

- The second part (Sections 4-5) describes each grant program including: eligible recipients and expenses, match ratios, application evaluation criteria and the application procedure.

This document is one of several resources available to grant applicants to assist with DRPT's grant application and management process. Other resources include DRPT's Grantee Handbook (policies and procedures for grantees following the award of a grant) and annual grantee outreach workshops typically held across the state in the spring and fall. These workshops provide applicants with information on grant application and management processes. In addition, DRPT's staff is available to provide technical assistance and answer questions regarding specific grant programs.

2. Overview of Grant Programs Administered by DRPT
Grant funds administered by DRPT generally provide support for capital, operating or planning expenses. Capital expenditures are long-term assets such as vehicles, transit facilities and infrastructure, machinery or heavy equipment. Operating expenditures are annual costs to support transit operations, maintenance, repairs and administrative costs. Planning expenditures are for studies of public transportation and/or Transportation Demand Management (TDM) improvements, such as service expansions or ridesharing programs.

DRPT administers eight State Aid Grant Programs and seven Federal Aid Grant Programs:

**State Aid Grant Programs**
- Operating Assistance
- Capital Assistance
- Demonstration Project Assistance
- Technical Assistance
- Public Transportation Intern Program
- TDM Operating Assistance
- Transportation Management Project Assistance
- Senior Transportation Program
Federal Aid Grant Programs

- FTA Section 5303 - Metropolitan Planning
- FTA Section 5304 - Statewide Planning
- FTA Section 5307 - Small Urban Areas Program
- FTA Section 5310 - Enhanced Mobility of Seniors and Individuals with Disabilities
- FTA Section 5311 - Rural Areas
- FTA Section 5316 - Jobs Access and Reverse Commute Program (JARC)
- FTA Section 5317 - New Freedom Program

Exhibits 2-1 and 2-2 summarize the state and federal programs administered by DRPT. Most programs target services provided by public organizations and local governments. However, some funds are available to support services provided by private non-profit organizations.

Federal and state aid programs often have an upper limit on the matching ratio, or amount of grant funding available as a percentage of the total project cost. These limits are a statutory limit on the maximum amount of available funding. For many programs, however, resource limitations force a matching ratio much lower than the statutory limit. For instance, DRPT’s Operating Assistance program has a statutory limit of up to 95 percent of eligible expenses, but historically, the actual matching ratio has been much lower, averaging between 35 percent and 50 percent of eligible expenses. The recent history of matching ratios is described in each program’s individual profile, which follows this section.

Note that programs are limited to reimbursement of eligible expenditures. Eligible state Operating Assistance program expenses, for example, only include the cost of administration, fuel, tires, and maintenance parts and supplies; the payroll costs of mechanics and drivers are not eligible for reimbursement. Eligible expenses for each program are specified in each program’s individual profile.
<table>
<thead>
<tr>
<th>State Aid Grant Program</th>
<th>Program Description</th>
<th>Eligible Recipients</th>
<th>Matching Ratios</th>
</tr>
</thead>
<tbody>
<tr>
<td>Operating Assistance</td>
<td>Supports costs borne by eligible recipients for operating related public transportation expenses</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations</td>
<td>Up to 95% of eligible expenses</td>
</tr>
<tr>
<td>Capital Assistance</td>
<td>Supports costs borne by eligible recipients for public transportation capital projects</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations</td>
<td>Up to 95% of eligible expenses</td>
</tr>
<tr>
<td>Demonstration Project Assistance</td>
<td>Supports innovative investments in all functional areas of public transportation</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations</td>
<td>Up to 95% of eligible expenses</td>
</tr>
<tr>
<td>Public Transportation Intern Program</td>
<td>Supports increased awareness of public transportation as a career choice</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations, Planning District Commissions, Human Service Agencies Involved in Rural Public Transportation</td>
<td>Up to 95% of eligible expenses</td>
</tr>
<tr>
<td>Technical Assistance</td>
<td>Supports planning or technical assistance to help improve or initiate public transportation related services</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations, Planning District Commissions, Human Service Agencies Involved in Rural Public Transportation</td>
<td>Up to 50% of eligible expenses. Federal Funds may be provided to support 80% of project costs</td>
</tr>
<tr>
<td>TDM Operating Assistance</td>
<td>Supports administration of existing or new local and regional Transportation Demand Management/Commuter Assistance programs</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations, Planning District Commissions, Transportation Management Associations</td>
<td>Up to 80% of eligible expenses</td>
</tr>
<tr>
<td>Transportation Management Project Assistance</td>
<td>Supports Transportation Demand Management projects and programs that encourage the reduction of single occupant vehicle travel</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations, Planning District Commissions, Transportation Management Associations</td>
<td>Up to 80% of eligible expenses</td>
</tr>
<tr>
<td>Senior Transportation Program</td>
<td>Supports projects and programs that improve mobility for senior citizens</td>
<td>Local and State Government, Transportation District Commissions, Public Service Corporations, Private Non-Profit Organizations</td>
<td>Up to 80% of eligible expenses</td>
</tr>
</tbody>
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### Exhibit 2-2. DRPT Administered Federal Aid Grant Programs

<table>
<thead>
<tr>
<th>Federal Aid Grant Program</th>
<th>Program Description</th>
<th>Eligible Recipients</th>
<th>Matching Ratios</th>
</tr>
</thead>
<tbody>
<tr>
<td>FTA Section 5303 – Metropolitan Planning</td>
<td>Supports transit planning expenses</td>
<td>Metropolitan Planning Organizations</td>
<td>Up to 80% of eligible expenses</td>
</tr>
<tr>
<td>FTA Section 5304 – Statewide Planning</td>
<td>Supports local and statewide transit planning projects</td>
<td>Local and State Government Transportation District Commissions Public Service Corporations Planning District Commissions</td>
<td>Up to 80% of eligible expenses</td>
</tr>
<tr>
<td>FTA Section 5307 – Small Urban Areas Program</td>
<td>Supports operating and capital costs of transit operators in small urban areas</td>
<td>Local and State Government Transportation District Commissions Public Service Corporations Planning district commissions</td>
<td>Up to 50% of net operating expenses Up to 80% of eligible capital expenses</td>
</tr>
<tr>
<td>FTA Section 5310 – Enhanced Mobility of Seniors and Individuals with Disabilities</td>
<td>Supports the purchase of vehicles, equipment, and operating expenses (See MAP-21 Grant Program Consolidation Note below).</td>
<td>Private non-profit operators of transit services for seniors and persons with disabilities.</td>
<td>Up to 80% of eligible expenses</td>
</tr>
<tr>
<td>FTA Section 5311 – Rural Areas</td>
<td>Supports operating and capital costs of transit operators in non-urbanized areas</td>
<td>Local and State Government Transportation District Commissions Public Service Corporations Private Non-Profit Organizations</td>
<td>Up to 50% of net operating expenses Up to 80% of eligible capital expenses</td>
</tr>
<tr>
<td>FTA Section 5316 - Jobs Access and Reverse Commute Program</td>
<td>Supports the operating and capital costs of special programs designed to connect unemployed people to jobs (See MAP-21 Grant Program Consolidation Note below).</td>
<td>Recipients eligible for Section 5307/5311: Local and State Government Transportation District Commissions Public Service Corporations Private Non-Profit Organizations</td>
<td>Up to 50% of eligible operating expenses Up to 80% of eligible capital expenditures</td>
</tr>
<tr>
<td>FTA Section 5317 - New Freedom Program</td>
<td>Supports capital and operating costs of public transportation services and new public transportation alternatives beyond those required by the Americans with Disabilities Act of 1990. (See MAP-21 Grant Program Consolidation Note below).</td>
<td>Local and State Government Public Service Corporations Private non-profit organizations</td>
<td>Up to 50% of eligible operating expenses Up to 80% of eligible capital expenses</td>
</tr>
</tbody>
</table>

**Note:** Potential grant recipients are required to submit a separate application for each program they apply for using DRPT’s On-Line Grant Application (OLGA) system. OLGA is a web-based system (https://olga.drpt.virginia.gov) that requires a user ID.
and password that must be obtained from DRPT. Applicants that do not have an existing account can set one up on-line by going to https://olga.drpt.virginia.gov and clicking on “new account”.

Note: MAP-21 Grant Program Consolidation

On July 6, 2012 President Obama signed into law a two-year transportation authorization, entitled Moving Ahead for Progress in the 21st Century (MAP-21). MAP-21 changes include consolidation of several grant programs. For example, the New Freedom grant program (5317) was repealed and New Freedom projects become eligible under Section 5310, without a specific set aside funding level. Similarly, the Job Access and Reverse Commute (JARC) program (5316) is consolidated within Sections 5307 and 5311. In order to efficiently utilize any reverted and unallocated funds under these programs, and in order to maximize flexibility to utilize all available funds most efficiently, separate grant applications for each grant program will continue to be required.

Applicants are also required to submit performance data as part of the application process. Performance data is collected by DRPT for its monitoring, evaluation and reporting system. Performance data includes: organizational data, transit mode data and financial data.

3. Grant Program Calendar

The grant schedule common to most grant programs administered by DRPT is summarized in Exhibit 3-1. Note that deadlines referring to the first day of the month (e.g. December 1, February 1 and April 1) are to be interpreted as the first business day of the month.

Exhibit 3-1. Grant Program Calendar

<table>
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<th>Process</th>
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<td>Grantee Outreach Workshops</td>
<td>Fall and Spring</td>
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<td>Capital Budgeting Information Submitted by potential grantees</td>
<td>February</td>
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<td>Grant Program Announcement</td>
<td>Late November</td>
</tr>
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<td>Grant Application Period for all grant programs except the FTA 5303 program (MPO Assistance)</td>
<td>December 1 through February 1 (FY16 deadline = 2/2/15)</td>
</tr>
<tr>
<td>Review, Analysis and Evaluation of Grant Applications</td>
<td>February through early March</td>
</tr>
<tr>
<td>Development of Draft Six Year Improvement Program</td>
<td>Late February through March</td>
</tr>
<tr>
<td>Commonwealth Transportation Board (CTB) Authorization to Release Draft Six Year Improvement Program to the Public for Review</td>
<td>April - May</td>
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<tr>
<td>and Comment</td>
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<td>---------------------------------------------------------------------------</td>
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<tr>
<td><strong>Draft Six Year Improvement Program Public Hearings</strong></td>
<td>April - May</td>
</tr>
<tr>
<td>Applications for FTA Section 5303 are due</td>
<td>May 1</td>
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<tr>
<td><strong>CTB Approval of Final Six Year Improvement Program</strong></td>
<td>June</td>
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<tr>
<td><strong>Development and Execution of Grant Agreements</strong></td>
<td>Beginning July 1 for state programs and October 1 for federal programs</td>
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4. **State Aid Grant Programs**

Sections 4.1 through 4.7 present state aid grant programs in the following order:

- Operating Assistance
- Capital Assistance
- Demonstration Project Assistance
- Technical Assistance
- Public Transportation Intern Program
- TDM Operating Assistance
- Transportation Management Project Assistance
- Senior Transportation Program
4.1 Operating Assistance

4.1.1 Description
This program provides support for eligible public transportation operating costs borne by eligible recipients.

4.1.2 Eligible Recipients
Eligible grant recipients include public transportation services operated by:
- Local and State Governments
- Transportation District Commissions
- Public Service Corporations

4.1.3 Eligible Expenses
State operating assistance is awarded to existing providers of public transportation service in Virginia. Financial assistance is distributed among the providers of service on the basis of total operating expenses incurred during the most recently completed fiscal year. Each prospective applicant may request operating assistance for the following eligible expenses:

- **Public transportation administrative expenses borne by the locality**
  Eligible expenses include, but are not limited to, general administrative expenses such as:
  - Accounting and payroll
  - Advertising and promotion media
  - Business related education and training for transit employees
  - Business related travel expenses of transit employees
  - Clerical
  - Communication services – cost of communications including phones, fax, postage, etc.
  - Contract management fees
  - Facilities and equipment lease, rental and maintenance contracts (note: not eligible if funded through a capital grant)
  - Data processing supplies
  - Indirect costs – these costs can only be included if the indirect cost plans have been pre-approved by DRPT. If applicants do not have a pre-approved plan and wish to submit one to DRPT, it should be done as soon as possible. DRPT may not be able to pre-approve a plan that is submitted during the application period (December 1 – February 1). Indirect costs funded through a capital grant are not eligible.
  - Insurance and bonding – cost of insurance, or payments to a self-insurance reserve, on property or against specific or general liabilities of the transit entity
  - Office supplies, materials and equipment
  - Other fixed charges – dues and subscriptions, taxes, licenses, etc.
  - Printing and reproduction
  - Professional services – retainer fees and expenses paid to professionals, not employees of the specific transit entity for their
special expertise. Includes accounting, legal, architectural, engineering, management, and marketing services.

- Public Transportation Association dues (excluding any portion of the dues that are for state lobbying activities)
- Salaries, wages and fringe benefits of transit entity employees such as the general manager and staff (Note: vehicle operators, mechanics, vehicle and on-vehicle maintenance workers, cleaners, etc. are not an eligible expense nor is insurance costs allocated to these employees.) Labor costs associated with contracted repairs of vehicles and related equipment are also ineligible.
- Uniforms
- Utilities – heat, lights, power, water and sewer expenses

- Public transportation expenses borne by the locality for fuels, lubricants, tires, maintenance parts and supplies
  Eligible expenses include, but are not limited to:
  - Preventative maintenance
  - Cleaning supplies
  - Maintenance parts, supplies, tools and equipment
  - *Vehicle supplies and materials (tangible maintenance and operating resources for use and preservation of motor vehicles, not included in capital costs)
  - *Motor fuels and materials
  - *Oil
  - *Tires and Tubes
  - *Parts

  * Note: These items are only eligible if consumed. Items purchased and included in inventory are not eligible.

- Public Transportation expenses that are not eligible:
  - Expenses not directly attributed to the operation of public transportation services.
  - Expenses that are already funded through a state capital grant.
  - Salaries, wages and fringe benefits of vehicle operators, mechanics, vehicle and on-vehicle maintenance workers, cleaners, etc. are not an eligible expense nor are insurance costs allocated to these employees. Labor costs associated with contracted repairs of vehicles and related equipment are also not eligible.
  - Expenses related to state lobbying activities.

4.1.4 Match Ratio and Limits of Funding
Historically, the Operating Assistance Program has matched between 35 percent and 50 percent of eligible operating expenses. The maximum state participation ratio allowed by the Code of Virginia is 95 percent of eligible operating expenses, including administrative expenses, fuel, tires, and maintenance expenses. However, the
amount of funding available for this program has never been sufficient for DRPT to provide the maximum state participation ratio.

4.1.5 Application Evaluation Process
Applicants need to ensure that expenses (described above) and revenues are properly reported on their application. Federal revenues are financial assistance from any federal government program. State revenues are financial assistance from any state government program other than DRPT’s Operating Assistance program. Local revenues are defined as financial assistance from local entities that support the operation of the transit system. Local revenues include, but are not limited to:

- Tax levies — A specified amount from local levies that is dedicated to supporting public transit system operating costs.
- General funds — Transfers from the general fund of local governments to cover the Local Share portion of the transit system budget.
- Specified contributions — Contributions from city, county or other municipal government towards the Local Share portion of the transit system budget.
- Donations — Donations from individuals or organizations to help cover the costs of providing transit service but which are not related to specific passengers or trips.
- Other — Other revenues such as advertising.

DRPT evaluates Operating Assistance applications by validating the expenses and revenue sources submitted on the application, determining the eligibility of listed expenses based upon the criteria noted above in 5.1.3, requesting additional data or clarification from applicants if necessary, reviewing data submitted by the applicant for the previous year and any audited financial statements.

Transit New Starts – New Systems, New Modes and New Service
Operating Assistance is available for new systems, new modes of public transportation being added by existing systems and new service on current modes of public transportation provided by existing systems. New service on current modes must increase existing transit service revenue miles/hours by at least 5 percent to be eligible for additional operating assistance funding.

Any proposal to develop a new transit system, new mode or new service must begin with proper planning. To assist local entities and the public, DRPT has developed Transit Service Design Guidelines (available at: https://olga.drpt.virginia.gov) as a tool to assist with the planning process. This tool provides useful information to local entities on implementing new transit service. Local entities must conduct a plan prior to requesting any Operating Assistance for new transit service (this does not include expanding existing routes). Planning funds may be applied for through DRPT’s Technical Assistance Program. DRPT encourages local entities to involve DRPT in any transit system planning efforts. DRPT also has resources available to help manage transit system planning studies on behalf of local entities.
Transit feasibility studies are acceptable planning documents for new transit systems. Existing systems must have a completed and adopted Transit Development Plan in order to request Operating Assistance for new service. DRPT’s Transit Development Plan requirements are available at https://olga.drpt.virginia.gov. Transit Development Plans must be submitted with an existing system’s Operating Assistance application.

DRPT staff will evaluate all requests for new service using the Transit Service Design Guidelines. Specifically, proposals should demonstrate how they have addressed the topics defined in Sections 1.2-1.7 of the guidelines:

- Examining all of the options
- Planning for success
- Framing the purpose and need
- Land use considerations
- Service area and transit network design
- Other important considerations

Proposals will also be evaluated against the typical characteristics provided in Section 2.0 of the guidelines.

**Operating Assistance Formula Calculation**

The amount of Operating Assistance for each recommended application is calculated using a formula. The formula works as follows:

DRPT takes the total amount of Operating Assistance funding available and allocates it among applicants based upon operating expenses from the previous fiscal year (for example, in calculating Operating Assistance for FY16, DRPT will look at the FY13 expenses). Next, DRPT goes through a two test process to determine the final amount of Operating Assistance. The first test is the Maximum Eligibility Test. The second test is the Maintenance of Effort Test. The Maintenance of Effort Test is only applied in years when state funding for operating assistance has increased over the previous year.

**Maximum Eligibility Test**

To determine an applicant’s maximum eligibility, DRPT follows the steps described below:

1. DRPT takes the total operating expenses as submitted by the applicant, places them into three categories: 1) Administration (eligible expenses), 2) Fuel, Tires and Maintenance (eligible expenses) and Other (ineligible expenses) and analyzes whether the sum of the applicant’s anticipated federal operating assistance, state aid from other sources and operating revenue is more or less than the Other expenses.

   a. If the sum of federal operating assistance (if any), state aid from other sources, and operating revenue is less than the applicant’s Other expenses, then DRPT adds the Administration and Fuel, Tires and
Maintenance expenses together and multiplies the number by 95 percent in order to determine an applicant’s maximum eligibility.

b. If the sum of federal operating assistance (if any), state aid from other sources and operating revenue is more than the Other expenses, DRPT adds the Administration and Fuel, Tires and Maintenance expenses together, and then subtracts the amount of federal, other state aid and operating revenue that is left after paying for Other expenses, and multiplies the new total by 95 percent.

2. DRPT then takes the operating assistance amount for each applicant and compares it to their maximum eligibility amount.

a. If the applicant’s operating assistance amount is less than their maximum eligibility, their operating assistance amount does not change.

b. If their operating assistance amount is more than their maximum eligibility (this rarely occurs), then their operating assistance amount is reduced to the maximum eligibility amount.

Maintenance of Effort Test
To determine if the applicant has met the maintenance of effort requirement, DRPT uses a two-tiered process.

1. The first tier examines if local funding as set out in the proposed budget will be at a level equal to or greater than the amount provided in the previous year. This calculation will include farebox revenue generated plus the total local operating funding provided to the transit system in the previous year compared to the sum of these figures for the upcoming budgeted year.

2. The second tier will evaluate whether revenue miles operated will be maintained from the previous year.

3. If one or both of these requirements is met, then the operator will receive the full amount of any increase in available funding for the next year. If both of these requirements are not met, then the amount of state operating assistance will be capped at the previous year’s level.

For Transit New Starts, local entities may apply for Operating Assistance for a new transit system, a new mode or new service by submitting a proposed budget. If approved, entities will receive a grant and will use a proposed budget for their application the following year as well. By the third year, entities must submit their certified operating expenses, similar to all other systems. For new service for an existing system, the Operating Assistance application requires existing systems to provide the number of revenue miles operated from the most recent year for which certified operating expenses are available (for example, FY13 would be the most
recent available year of data for the FY16 application) and the revenue miles that are proposed to be operated with the new service for the upcoming fiscal year (FY16). DRPT will adjust the certified expenses for the existing system by the percentage increase in revenue miles. However, if the percentage increase in revenue miles from the new service is less than 5 percent, DRPT will not make an adjustment to the existing system’s certified expenses.

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.1.6 Application Procedure
Applications for all State Aid Grant Programs are submitted online using DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Previous year’s audited operating expenses
- Operating expense budget for upcoming fiscal year, including administrative expenses; total amount of fuel, lubricants, tires and maintenance parts, supplies tools and equipment; and preventative maintenance
- Total amount of state aid from all other programs anticipated for the upcoming fiscal year. Anticipated state aid for the upcoming fiscal year DOES NOT include the amount of operating assistance anticipated from the Operating Assistance program. This program is a formula driven program in which DRPT calculates the amount of aid a grantee will receive using information submitted by all applicants (described above)
- Total amount of federal aid from the FTA Section 5307 program anticipated for the upcoming fiscal year that will be used to support expenses in the proposed operating budget
- Calculated total amount of federal aid from the FTA Section 5311 – Rural Areas application submitted during the upcoming fiscal year that will be used to support expenses in the proposed operating budget
- Total amount of federal aid from the CMAQ program anticipated for the upcoming fiscal year that will be used to support your proposed operating budget
- Total amount and source(s) of state and federal aid from any other programs anticipated for the upcoming fiscal year that will be used to support expenses in your proposed operating budget. These sources will be recorded on the application as deductions.
- Certifications and resolutions

The application process for the Operating Assistance Program is summarized in the State Aid Grant Program Calendar in Section 3.
4.2 Capital Assistance

4.2.1 Description
This program supports public transportation capital projects necessary to maintain, improve or expand public transportation services.

4.2.2 Eligible Recipients
Eligible grant recipients include public transportation capital improvements sponsored by:
- Local and State Government
- Transportation District Commissions
- Public Service Corporations

Funds from the State Aid Capital Assistance Program may be awarded to existing and prospective new providers of public transportation service in Virginia.

4.2.3 Eligible Expenses
Eligible capital expenses include, but are not limited to, items such as the purchase or lease of new vehicles and equipment, the rehabilitation of vehicles and equipment, the improvement or construction of transit maintenance and operations facilities, the purchase and installation of bus stop signs and shelters, the cost of debt service for major capital projects, real estate/right-of-way acquisition and safety and security equipment.

Most projects eligible for capital assistance under FTA guidelines will be eligible for state aid capital assistance.

This program specifically excludes operating expenditures such as depreciation costs and preventive maintenance expenses.

4.2.4 Limits of Funding
DRPT will group capital projects into one of the following tiers:

**Tier 1: Replacement/Rehabilitation of rolling stock** – This is the top priority for the Commonwealth, as it rewards providers that effectively transition out vehicles once their useful life has been reached. This encompasses fully equipped vehicles (including fareboxes, radios, etc.). This does not include service vehicles that are used for purposes other than transporting passengers.

**Tier 2: New/replacement facilities, new service or service expansions** – The second tier allows for the replacement or modification of facilities and the addition or expansion of services.

**Tier 3: Discretionary programs** – The third tier comprises all other activities based on the Commonwealth’s transportation goals and objectives.
State funding will be applied as a percentage of total cost, based on the Tier to which the capital project is assigned. The percentage is determined by the amount of available funding and the approved capital projects to which this funding must be applied. Grantees are required to provide at least 4% of the total cost of the capital project.

The State Paratransit Capital Program is a subset of the Capital Assistance Program. There is no separate application for this program. Paratransit Capital allocations are made based upon data provided by applicants in their Capital Assistance applications. The state matching ratio for the State Paratransit Capital Program has not fluctuated like the Capital Assistance Program does. The maximum state match ratio for the State Paratransit Capital Program is 80 percent. All projects in this program are typically matched at the maximum ratio.

4.2.5 Application Evaluation Process

Applications for Capital Assistance will be evaluated by DRPT using the following criteria:

- Project Justification – explanation of the need/problem that the project will address
- Planning – documentation that sufficient planning has been conducted to execute the project
- Project Scope – approach to addressing the need/problem
- Project Readiness – ability to initiate and advance the project within the fiscal year the funds are applied for
- Technical Capacity – identification of project management team and ability to execute the project
- Project Budget – ability to execute the project scope within the project budget
- Project Schedule - ability to execute the project scope within the project schedule
- Monitoring and Evaluation Plan - applicant’s approach to measuring performance and evaluating the results of the requested capital project(s)

In addition to the criteria above, various tools will be used by DRPT staff to evaluate certain types of projects:

Replacement/Rehabilitation of Existing Equipment - will be evaluated against consistency with the DRPT Asset Management System and consistency with the capital budgeting information submitted every year by applicants to develop the Six Year Improvement Program.

Transit New Starts – New Systems, New Modes and New Service - prior to submitting an application for transit new starts with capital expenses above $2 million, applicants should meet with DRPT to ensure that sufficient information is available to warrant an application for Capital Assistance. Submitted applications will be evaluated by DRPT using Transit Service Design Guidelines and the Public Benefit
Model. Any proposal to develop a new transit system, new mode for an existing system or new service for an existing system must begin with proper planning. To assist local entities and the public, DRPT has developed **Transit Service Design Guidelines** (https://olga.drpt.virginia.gov) as a tool to assist with the planning process. This tool provides useful information to local entities on developing new transit service. Local entities must conduct a plan prior to requesting any Capital Assistance from DRPT for new service (does not include expanding existing routes). Planning funds may be applied for through DRPT’s Technical Assistance Program. DRPT encourages local entities to involve DRPT in any transit system planning efforts. DRPT also has staff and consultant resources available to help manage transit system planning studies on behalf of local entities.

Transit feasibility studies are acceptable planning documents for new transit systems. Existing systems must have a completed and adopted **Transit Development Plan** in order to request Capital Assistance for new service. DRPT’s Transit Development Plan requirements are available at: https://olga.drpt.virginia.gov. Transit Development Plans must be submitted with an existing system’s Capital Assistance application (unless already submitted with an Operating Assistance application).

All requests for new service, either through the development of a new system or adding new service to an existing system, will be evaluated by DRPT staff using the Transit Service Design Guidelines. Specifically, proposals should demonstrate how they have addressed the topics defined in Sections 1.2-1.7 of the guidelines:

- Examining all of the options
- Planning for success
- Framing the purpose and need
- Land use considerations
- Service area and transit network design
- Other important considerations (including capital and operating costs)

Proposals will also be evaluated against the typical characteristics provided in Section 2.0 of the guidelines.

For the **Public Benefit Model**, applicants requesting funding for a transit new start will be prompted by the on-line application to submit data necessary for DRPT to run the model. Based on the data submitted by the grantee, the model will calculate the following:

- Total dollar amount of public benefits
- Cost/benefit ratio
- Estimated number of cars taken off the road
- Gallons of gasoline saved
- Total CO2 emissions avoided
- Daily affected ridership per vehicle

DRPT will analyze and evaluate the data produced by the model and take it into consideration as part of its overall evaluation.
Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.2.6 Application Procedure

Applications for all State Aid Grant Programs are submitted online using DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Contact information (including Project Manager)
- Project description
- Project justification
- Planning documentation
- Project scope
- Public benefit data (if applicable)
- Capital budget items
- Project schedule
- Monitoring and evaluation plan

The application process for the Capital Assistance Program is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.3 Demonstration Project Assistance

4.3.1 Description
The Demonstration program is a flexible and broadly defined program that invests in projects designed to: improve the efficiency of public transportation providers in all functional areas; offer creative approaches to identify and access public transportation markets; increase private sector involvement in all areas of public transportation; and raise the utilization and productivity of existing public transportation services. DRPT recognizes two specific areas of increasing need within this program are technology and safety and security. Technology can be applied to public transportation in many ways including but not limited to:

1. Passenger amenities such as WiFi on vehicles, real-time passenger information systems, computerized trip planning systems, and automated stop announcement systems.
2. Fundamental technology infrastructure such as data communications systems and automated vehicle location systems.
3. Tools and systems to enhance public transportation operations such as mobile data terminals, computer aided dispatch systems, vehicle warning systems and asset/maintenance management systems.

Safety and security items include but are not limited to: safety and security plans, vulnerability assessments, vehicle based surveillance systems, facilities based surveillance systems, fencing, building access, silent alarms and lighting.

4.3.2 Eligible Recipients
Eligible grant recipients include technology projects sponsored by:
- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- TDM/Commuter Assistance Agencies

4.3.3 Eligible Expenses
Eligible expenses include the following:
- Administrative net costs (personnel, office supplies, travel, marketing and advertising)
- Capital costs for equipment and materials
- Operating costs (wages, supplies, maintenance, purchased services)
- Costs to conduct planning studies that are system wide or issue specific and/or develop concept of operations documents or systems engineering requirements

4.3.4 Match Ratio and Limits of Funding
Demonstration Project Assistance is typically funded at the maximum state ratio of 95 percent. The funding for this program comes from the Special Projects fund, which includes funding for DRPT's Demonstration Assistance, Technical Assistance,
TDM Operating Assistance, Transportation Management Project Assistance and Intern Programs. The amount of funding spent from the Special Projects fund for each one of these programs varies each year depending upon needs; however the total amount of funding for Special Projects is consistently in the range of $2 million.

4.3.5 Application Evaluation Process
Demonstration Project Assistance applications will be evaluated by DRPT using the following criteria:

- Project Justification – explanation of the need/problem that the project will address
- Planning – documentation that sufficient planning has been conducted to execute the project (not necessary if the application is for preparing a plan or concept of operations) and demonstration that the Systems Engineering Process is being utilized (for technology projects)
- Project Scope – approach to addressing the need/problem (for technology projects; apply systems engineering process)
- Project Readiness – ability to initiate and substantially complete the capital elements of the project within the fiscal year the funds are being applied for
- Technical Capacity – identification of project management team and ability to execute the project
- Project Budget – ability to execute the project scope within the proposed project budget and demonstration that sufficient consideration has been given to ongoing operating and maintenance costs
- Project Schedule – ability to execute the project scope within the project schedule
- Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the project

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.3.6 Application Procedure
Applications for all State Aid Grant Programs are submitted online using DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Contact information (including Project Manager)
- Project justification
- Planning documentation (including cost estimation methodology)
- Project scope
- Project budget
- Project schedule/FTA required milestones
• Project readiness
• Monitoring and evaluation plan

The application process for the Demonstration Assistance Program is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.4 Technical Assistance

4.4.1 Description
This program supports technical assistance to help improve public transportation or commuter assistance related services. It can be used to conduct a wide range of planning and technical analysis that is needed as input into a decision making or evaluation process.

4.4.2 Eligible Recipients
Eligible grant recipients include:
- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- Planning District Commissions
- Human Service Agencies Involved in Rural Public Transportation
- TDM/Commuter Assistance Agencies

4.4.3 Eligible Expenses
Eligible expenses include the cost of preparing technical studies including the following:
- Capital and/or Operating Financial Plans
- Comprehensive Operations Analysis
- Equipment Purchases
- Industry Peer Reviews
- Management and Performance Evaluations
- Marketing Plans and Programs
- Procurement Assistance
- Project Development
- Public Transportation or Commuter Assistance Related Services
- Strategic Plans
- Transit Development Plans
- Transportation Demand Management Plans
- Transit Feasibility Study

4.4.4 Match Ratio and Limits of Funding
Technical Assistance projects are typically funded at the maximum state match ratio of 50 percent. The funding for this program comes from the Special Projects fund, which includes funding for DRPT's Demonstration Assistance, Technical Assistance, TDM Operating Assistance, Transportation Management Project Assistance and Intern Programs. The amount of funding spent from the Special Projects fund for each one of these programs varies each year depending upon needs; however the total amount of funding for Special Projects is consistently in the range of $2 million.

In addition, all technical assistance project applications are automatically considered by DRPT for federal funding under the FTA Section 5304 Metropolitan and Statewide
Planning Program. Subject to the availability of federal funds and project eligibility, federal funds may be provided to support 80 percent of project costs. In the event that federal funds are awarded the state share will be 10 percent with a 10 percent match required from local sources.

4.4.5 Application Evaluation Process

Technical Assistance applications will be evaluated by DRPT using the following criteria:

- Project Justification – explanation of the need/problem that the project will address
- Planning – documentation that sufficient planning has been conducted to execute the project (not necessary if the application is for conducting a plan)
- Project Scope – approach to addressing the need/problem
- Project Readiness – ability to initiate and substantially complete the project within the fiscal year the funds are being applied for
- Technical Capacity – identification of project management team and ability to execute the project
- Project Budget – ability to execute the project scope within the proposed project budget
- Project Schedule – ability to execute the project scope within the project schedule
- Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the project

To assist local entities with planning for new transit systems or new service for existing systems, DRPT has developed Transit Service Design Guidelines (https://olga.drpt.virginia.gov). These guidelines provide useful information that can be used as a first step in the planning process. DRPT encourages local entities to involve DRPT in any transit system planning efforts. DRPT also has staff and consultant resources available to help manage transit system planning studies on behalf of local entities.

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.4.6 Application Procedure

Applications for all State Aid Grant Programs are submitted online using DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Contact information (including Project Manager)
- Project justification
The application process for the Technical Assistance Program is based upon the State Aid Grant Program Calendar detailed in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.5 Public Transportation Intern Program

4.5.1 Description
The Public Transportation Intern Program is designed to promote and develop careers in public transportation and commuter assistance. Its goal is to provide interns with hands on experience in as many aspects of public transportation or commuter assistance management and operations as possible through direct exposure to activities and methods of public transportation and commuter assistance agencies.

Agencies benefit from promoting careers in public transportation and commuter assistance and gain flexibility by involving interns on special projects and tasks. The agency must ensure that a manager orients and guides the intern through as many aspects of the agency as possible.

At the conclusion of the internship, the intern must provide a written report to DRPT documenting their internship experience. The report should document the following:

- Description of the agency and the services it provides
- Description of experience gained in regards to the agency functions (planning, operations, maintenance, etc.)
- Description of the work performed by the intern for each function
- Results achieved by the intern for each function
- Lessons learned/observations for each function
- Recommendations on how to improve the internship experience

This program usually funds post-collegiate internships but may also be used for pre-graduate training. It supports increased awareness of public transportation as a career choice for aspiring managers, maintenance and operations staff, marketing employees and other specialization with public transporta
tion and rideshare agencies. This program is not to be used for supplanting staff. Applicants are responsible for conducting an open recruitment process and selecting a qualified individual.

4.5.2 Eligible Recipients
Eligible grant recipients include the following public transportation agencies, including transit properties and TDM/Ridesharing organizations:

- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- Planning District Commissions
- TDM/Commuter Assistance Agencies
- Human Service Agencies Involved in Rural Public Transportation
4.5.3 Eligible Expenses
Eligible expenses include the wages, fringe benefits, training, and travel for the intern. It is anticipated that grant funds will not support more than half of these costs.

4.5.4 Match Ratio and Limits of Funding
Intern applications are typically funded at the maximum state ratio of 95 percent. Intern salaries are based upon a set hourly rate (using state wage rates) times the number of hours the grantee expects the intern to work within one year. The funding for this program comes from the Special Projects fund, which includes funding for DRPT’s Demonstration Assistance, Technical Assistance, TDM Operating Assistance, Transportation Management Project Assistance and Intern Programs. The amount of funding spent from the Special Projects fund for each one of these programs varies each year depending upon needs; however the total amount of funding for Special Projects is consistently in the range of $2 million.

4.5.5 Application Evaluation Process
Applicants are not permitted to submit an intern application if they already have an existing intern grant. Public Transportation Intern applications will be evaluated by DRPT using the following criteria:

- Project Scope – describe the intern program
- Project Readiness – describe project readiness and how the intern program will be completed within the program year
- Technical Capacity – identification of an intern coordinator that will be responsible for supervising the intern
- Project Budget – ability to execute the project scope within the proposed project budget
- Project Schedule – ability to execute the project scope within the project schedule
- Monitor and Evaluation Plan – approach to measuring performance and evaluating the results of the project

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.5.6 Application Procedure
Applications for all State Aid Grant Programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Contact information (including Intern Coordinator)
- Intern Work Program
- Project budget
- Project schedule
- Monitoring and evaluation plan

The application process for the Public Transportation Intern Program is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.6 Transportation Demand Management (TDM) Operating Assistance

4.6.1 Description
This program supports the operating costs of existing or new local and regional Transportation Demand Management (TDM) Programs. The primary goal of these programs is to help decrease highway congestion and improve air quality by facilitating commuter mobility in high occupancy transportation modes.

4.6.2 Eligible Recipients
Eligible grant recipients include TDM or Commuter Assistance Programs sponsored by:

- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- Planning District Commissions
- Transportation Management Associations

Private corporations may participate in projects through contractual arrangements with eligible recipients.

4.6.3 Eligible Expenses
It is not possible to list every eligible or ineligible expense. It is incumbent upon the grantee to check with their DRPT Project Manager to determine if an expense is eligible prior to incurring that expense.

Eligible expenses include the following:

- Operating of TDM programs and services
- Ridematching services
- Marketing and promotion of TDM and travel options to residents, commuters, employers and employees (marketing should be balanced between transit, carpooling and vanpooling)
- Marketing materials, advertisement placement, social media advertising and promotion, web advertising and printing
- Guaranteed/Emergency Ride Home program operations and promotion
- Vanpool assistance programs
- Employer Outreach and incentive programs
- Telework assistance programs
- Incentive programs for trying high occupancy commute options
- Developing and operating of new TDM programs where needed
- Fostering regional cooperation in the provision of ride matching or vanpool services and public transportation promotional and educational campaigns
- Developing and implementing public/private partnerships for TDM
- Salaries, wages and fringe of TDM program staff
- Evaluating the effectiveness and efficiency of the TDM services program
- Training relevant to TDM or the operation of TDM programs
- Indirect costs – these costs can only be included if the indirect cost plans have been pre-approved by DRPT. If applicants do not have a pre-approved plan and wish to submit one to DRPT, it should be done as soon as possible. DRPT may not be able to pre-approve a plan that is submitted during the application period (December 1 – February 1).
- Office supplies
- TDM website maintenance and updates
- TDM association dues

Small capital expenses may be eligible on a case-by-case basis. Applicants must include any capital expense on a separate budget/expense category in their application and must include a detailed explanation of the expense and need for the expense in their Annual Work Plan.

**Expenses that are not eligible:**
- Development, printing and distribution of transit schedules (these expenses should be covered by transit operations)
- Expenses not directly attributed to the operation of the TDM program
- Purchase or operation of vehicles
- Transit or transportation facilities
- Transit fare discounts or buy downs

### 4.6.4 Match Ratio and Limits of Funding

TDM applications are typically funded at the maximum state ratio of 80 percent of eligible expenses. Funding for TDM Operating Assistance comes from the Special Projects fund, which includes funding for DRPT’s Transportation Management Project Assistance, Demonstration Assistance, Technical Assistance and Intern programs.

### 4.6.5 Application Evaluation Process

DRPT evaluates the TDM applications by validating the expenses and revenue sources submitted on the application, determining the eligibility of listed expenses based upon the criteria noted above in 4.6.3, requesting additional data or clarification from applicants if necessary, and reviewing data submitted by the application for the previous year and any audited financial statements.

Once the data is reviewed and validated, DRPT reviews applications using the following criteria:
- Program Scope – approach to implementing the annual work program
- Program Readiness – ability to initiate and substantially complete the work program within the fiscal year the funds are being applied for
- Technical Capacity – identification of program management team and ability to execute the program
- Program Budget – ability to execute the scope within the proposed program budget
- Program Schedule – ability to execute the scope within the program schedule
- Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the program
- Detailed description of TDM program, expenses and need from the Annual Work Plan that must be submitted with the application
- Relationship of application scope and Annual Work Plan to TDM Plan
- Cost effectiveness – achieving the maximum benefits

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.6.6 Application Procedure

Applications for all State Aid Grant Programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov. Applicants should use all applicable budget/expense categories in the OLGA application and avoid using the “Other” category. An Annual Work Plan must be submitted with the grant application. The TDM program elements of the Annual Work Plan must tie directly to the applicant’s TDM Plan and provide a detail of how the funding will be spent.

Required data include:
- Contact information (including Program Manager)
- Program scope
- Program budget
- Program schedule
- Monitoring and evaluation plan
- Annual Work Plan

The application process for the TDM Operating Assistance Program is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a resolution from the governing board or certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.7 Transportation Management Project Assistance

4.7.1 Description
This program supports new and/or expanded TDM services that reduce demand for single occupancy vehicles and initiatives at the state, regional and community level, using innovative approaches to reducing traffic congestion. TMP Assistance projects are generally not part of the regular operation of the TDM program, may be used to test new TDM programs or services and have a defined start and end date. TMP Assistance projects must be part of a TDM Plan.

4.7.2 Eligible Recipients
Eligible grant recipients include the following public transportation agencies, including transit properties and TDM/Ridesharing organizations:
- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- Planning District Commissions
- Transportation Management Associations
- Private Corporations may participate in projects through contractual arrangements with eligible recipients

4.7.3 Eligible Expenses
Projects in all areas of TDM are eligible. It is incumbent upon the grantee to check with their DRPT Project Manager to determine if an expense is eligible prior to incurring that expense. Eligible expenses include but are not limited to:
- Projects which increase vehicle occupancy, such as parking management, incentives, employee commute benefits, increased use of public transportation, carpooling, vanpooling and commuting by bicycle
- Vanpool assistance programs
- Employer TDM program incentives
- Significant and specialized marketing programs to increased use of public transportation, carpooling and vanpooling and telework
- Projects that reorient travel to off-peak periods such as flexible work hours
- Projects that reduce demand for travel such as teleworking
- Associated administrative costs such as personnel, office expenses, and advertising

The emphasis areas of the TMP Assistance program generally are:
- Projects that reduce vehicle miles traveled by single occupant vehicles
- Projects that reduce single occupant vehicle travel
- Projects that increase carpooling, vanpooling, transit use, telework and commuting by bicycle
- Projects that involve the private sector and enhance economic development
- Projects that involve improved inter-connectivity among modes
• Projects that increase vehicle occupancy and are responsive to market needs
• Projects that utilize state-of-the-art technology to improve productivity and quality of public transportation and TDM services.

4.7.4 Match Ratio and Limits of Funding
Transportation Management Project Assistance applications are typically funded at the maximum state ratio of 80 percent of eligible expenses. The local match must be cash. Funding for the program comes from the Special Projects fund, which includes funding for DRPT’s Transportation Management Project Assistance, Demonstration Assistance, Technical Assistance and Intern programs.

4.7.5 Application Evaluation Process
Applications will be evaluated by DRPT using the following criteria:
• Project Justification – explanation of the need/problem that the project will address
• Planning – documentation that sufficient planning has been conducted to execute the project (not necessary if the application is for conducting a plan)
• Project Scope – approach to addressing the need/problem
• Project Readiness – ability to initiate and substantially complete the project within the fiscal year the funds are being applied for
• Technical Capacity – identification of project management team and ability to execute the project
• Project Budget – ability to execute the project scope within the proposed project budget
• Project Schedule – ability to execute the project scope within the project schedule
• Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the project

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.7.6 Application Procedure
Applications for all State Aid Grant Programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov. Applicants should use all applicable budget/expense categories in the OLGA application and avoid using the “Other” category.

Required data include:
• Contact information (including Project Manager)
• Project justification
• Planning documentation (including cost estimation methodology)
• Project scope
• Project schedule
• Project budget
• Monitoring and evaluation plan

The application process for the Transportation Management Project Assistance is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
4.8 Senior Transportation Program

4.8.1 Description
This program supports operating expenses for new transportation services for adults 60 years of age and older. The overall objective is to increase the quality and quantity of coordinated transportation services available for older adults.

4.8.2 Eligible Recipients
There are two categories of eligible recipients:

- **Private non-profit organizations.** A non-profit organization is a corporation or association determined by the Secretary of the Treasury to be an organization described by 26 U.S.C. 501(c), which is exempt from taxation under 26 U.S.C. 501(a), or one which has been determined under state law to be non-profit and for which the designated state agency has received documentation certifying the status of the non-profit organization; and

- **Operators of public transportation services.** Private operators of public transportation services can also partner with an eligible recipient.

4.8.3 Eligible Expenses
To expand transportation options for older adults, DRPT encourages projects that will utilize and build upon existing transportation providers and current staffing structures, with emphasis on the following priorities:

- Supporting new voucher programs for transportation services for older adults – The Senior Transportation Program can provide vouchers to older adults to purchase rides, including: (a) mileage reimbursement as part of a volunteer driver program; (b) a taxi trip; or (c) trips provided by a human service agency. Transit passes for use on existing fixed route or ADA complementary paratransit service are not eligible.

- Supporting volunteer driver and aide programs – The Senior Transportation Program can support new volunteer driver programs, including the costs associated with the administration, management of driver recruitment, safety, background checks, scheduling, coordination with passengers, and other related support functions, mileage reimbursement, and insurance associated with volunteer driver programs. The costs of new enhancements to increase capacity of existing volunteer driver programs are also eligible. In addition, the Senior Transportation Program can support projects that provide a higher level of assistance to enable older adults to access transportation options, including aide programs that provided door-to-door or door-through-door services.
• Supporting travel training programs – The Senior Transportation Program can support projects that provide older adults with instruction in the use of existing public transportation services, such as training in planning trips and reading bus schedules.

• Supporting new and/or expanded coordinated transportation services for older adults – The Senior Transportation Program can support new coordinated transportation services or help expand existing coordinated services that expand mobility options for older adults. This could include mobility management strategies that promote access to a variety of transportation services, coordinated travel training and trip planning activities, coordination transportation information on various travel modes, or manage eligibility requirements and arrangements.

All projects selected for funding must also be consistent with the strategies identified as the priorities in the applicant’s regional Coordinated Human Service Mobility (CHSM) Plan.

4.8.4 Match Ratio and Limits of Funding
It is anticipated that Senior Transportation Program applications will receive a state match ratio of 80 percent. Application budgets must be at least $5,000 and no more than $20,000. DRPT has funded this program with approximately $100,000 of state funds annually.

4.8.5 Application Evaluation Process
Senior Transportation Program applications will be evaluated by DRPT using the following criteria:

• Project Justification – explanation of the need/problem that the project will address
• Planning – documentation that sufficient planning has been conducted to execute the project
• Project Scope – approach to addressing the need/problem
• Project Readiness – ability to initiate and substantially complete the project within the fiscal year the funds are being applied for
• Technical Capacity – identification of project management team and ability to execute the project
• Project Budget – ability to execute the project scope within the proposed project budget
• Project Schedule – ability to execute the project scope within the project schedule
• Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the project

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment. Following
receipt of public comments, the CTB approves the final Six Year Improvement Program.

4.8.6 Application Procedure
Applications for all State Aid Grant Programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Help with OLGA is available from the OLGA Main Menu. Expand the Grant Management menu; then click instructions. See help documents under the topic: Grant Applications - Public Transportation/TDM.

Required data include:
- Contact information (including Project Manager)
- Project justification
- Planning documentation (including cost estimation methodology)
- Project scope
- Project schedule
- Project budget
- Monitoring and evaluation plan

The application process for the Senior Transportation Program is summarized in the State Aid Grant Program Calendar in Section 3.

In order to ensure that local matching funds will be available for all applications recommended by DRPT for funding, a certification from the Chief Executive Officer of the entity applying for funding must be submitted to DRPT in May prior to the development of the Final Six Year Improvement Program. DRPT will provide future guidance on the form of the certification.
5.0 Federal Aid Grant Programs

Sections 5.1 through 5.8 present Federal Aid Grant Programs in the following order:
- FTA Section 5303 Metropolitan Planning
- FTA Section 5304 Statewide Planning
- FTA Section 5307 Small Urban Areas Program
- FTA Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities
- FTA Section 5311 Rural Areas
- FTA Section 5316 Jobs Access and Reverse Commute Program (JARC)
- FTA Section 5317 New Freedom Program (Consolidated into Section 5310)

MAP-21 – Consolidation of Programs; Separate Applications Required

On July 6, 2012 the President signed into law a two-year transportation authorization, entitled Moving Ahead for Progress in the 21st Century (MAP-21). MAP-21 changes include consolidation of several grant programs listed above. For example, the FTA Section 5317 New Freedom grant program was repealed and New Freedom projects become eligible under FTA Section 5310, without a specific set aside funding level. Similarly, the FTA Section 5316 Job Access and Reverse Commute (JARC) program is consolidated within Sections 5307 and 5311. In order to efficiently utilize any reverted and unallocated funds under these programs, and in order to maximize flexibility to utilize all available funds most efficiently, separate grant applications for each grant program will continue to be required. In this way DRPT retains the flexibility to award available JARC and New Freedom Funds awarded to Virginia in previous federal fiscal years and to allocate, for example, a portion of FFY14 Section 5310 funds to support projects similar to those previously supported with New Freedom funds.

MAP-21 – Designated Recipients; Applications to DRPT

Under MAP-21, funds are apportioned based on each state’s share of the targeted populations. MPO’s and other entities are allowed, under MAP-21, to be designated recipients for large urbanized areas (over 200,000).

In accordance with Federal Transit Administration (FTA) guidance related to implementation of MAP-21, and by mutual agreement, DRPT will serve as the designated recipient for the Richmond/Petersburg, Roanoke, and Hampton Roads Urbanized Areas. The Metropolitan Washington Council of Governments (COG) will serve as the recipient of Section 5310 funds for the Washington D.C., MD, and VA Urbanized Area and most applicants serving this area should apply to COG. However, to best meet the capital needs of Virginia based projects primarily serving Virginia communities in the urbanized area, DRPT will accept capital (vehicle only) applications from entities eligible to receive traditional Section 5310 funding.

To be clear, all eligible applicants, including those in rural areas, small urban areas, and those in large urbanized areas of Richmond, Roanoke, and Hampton Roads,
should apply to DRPT for funding to support projects under Section 5310, and for projects formerly eligible under the New Freedom grant programs, in accordance with this guidance document.

Additionally, Virginia based entities, primarily serving Northern Virginia communities in the Washington D.C., MD, and VA Urbanized Area and eligible to receive traditional Section 5310 funding may apply to DRPT for capital (vehicle only) projects.

5.1 Federal Aid Grant Program Common Application Procedures
Application procedures vary across the Federal Aid Grant Programs administered by DRPT. Specifics are detailed in each grant program’s individual section. However, all Federal Aid Grant Program applications must include certain certifications required by the federal government. Certifications requirements are summarized in Section 5.1.1.

5.1.1 Certifications and Assurances
The certifications are a subset of the application information to be provided by applicants.

Applicants for Federal Aid Grant Programs must provide certifications and assurances relevant to the grantee’s application for assistance. Twenty-four categories of certifications and assurances are included in the FTA’s Grant Management System, TEAM-Web, under the “Recipients” option and include:
1. Assurances Required for Each Applicant
2. Lobbying
3. Procurement Compliance
4. Protections for Private Providers of Public Transportation
5. Public Hearing
6. Acquisition of Rolling Stock for Use in Revenue Service
7. Acquisition of Capital Assets by Lease
8. Bus Testing
9. Charter Service Agreement
10. School Transportation Agreement
11. Demand-Responsive Service
12. Alcohol Misuse and Prohibited Drug Use
13. Interest and Other Financing Costs
14. Intelligent Transportation Systems
15. Urbanized Area Formula Program
16. Clean Fuels Grant Program
17. Elderly Individuals and Individuals with Disabilities Formula Program and Pilot Program
18. Nonurbanized Area Formula Program for States
19. Job Access and Reverse Commute Program
20. New Freedom Program
21. Paul S. Sarbanes Transit in Parks Program
22. Tribal Transit Program
23. TIFIA Projects
24. Deposits of Federal Financial Assistance to State Infrastructure Banks

Note: Categories 3 through 23 are required for some, but not all, applicants and projects.

FTA’s annual certifications and assurances permit the applicant to submit a single certification to cover all of the programs for which it anticipates submitting an application. If available, the certification and assurances form will be included as part of the application for each program. Compliance with applicable certifications and assurances and circular provisions is required, as a condition of funding. Electronic signature of the certifications and assurances will be enabled in OLGA, when the effective edition of the document becomes available.
5.2 FTA Section 5303 - Metropolitan Planning

5.2.1 Description
This program supports multi-modal and transit planning expenses to support cooperative, continuous, and comprehensive planning for making transportation investment decisions in metropolitan areas.

5.2.2 Eligible Recipients
Eligible grant recipients include the fourteen Metropolitan Planning Organizations (MPOs) that cover Virginia, the Washington Metropolitan Area and parts of Tennessee (Bristol and Kingsport).

5.2.3 Eligible Expenses
Section 5303 funds should be used on multi-modal, transit or transportation demand management (TDM) planning studies or projects, such as Transit Development Plans, Comprehensive Operations Analysis, multi-modal transportation planning, land-use planning, bicycle and pedestrian planning, and Long Term Vision Plans for public transportation operators and Long Term Plans for commuter assistance agencies.

For MPOs whose urbanized area population exceeds 200,000, no more than 20 percent of Section 5303 funds may be used for items in the Unified Planning Work Program (UPWP) identified as Administration or Transportation Improvement Program. For MPOs whose urbanized area population is 200,000 or less, the limit is 30 percent. DRPT recognizes the interrelationship between planning for projects considered by the FTA and Federal Highway Administration as “Enhancement Programs” for transit/TDM services. Therefore, bicycle and pedestrian plans and other enhancement planning studies will not count against the 20 percent or 30 percent limit.

Other eligible expenses include planning activities that:
- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency
- Increase the safety of the transportation system for motorized and non-motorized users
- Increase the security of the transportation system for motorized and non-motorized users
- Increase the accessibility and mobility of people and for freight
- Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth and economic development patterns
- Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight
- Promote efficient system management and operation
- Emphasize the preservation of the existing transportation system
5.2.4 Match Ratio and Limits of Funding

Applications are typically funded at the maximum federal match ratio of 80 percent and the maximum state match ratio of 10 percent. In Federal Fiscal Year 2011, the FTA Section 5303 apportionment for Virginia was approximately $2.1 million.

In the years between each U.S. Census, each urbanized areas allocation will be increased (or decreased) by the percentage increase (or decrease) of Virginia’s statewide allocation of FTA 5303 funds as published in the federal register. A base formula is run once every ten years when the U.S. Census figures are released. The following calculations are performed for this base formula:

1. A standard grant amount for small urbanized areas (UZA’s) is determined – usually an amount slightly larger than was provided in the previous year and rounded to the nearest $1,000. The Bristol TN/VA urbanized area and the Kingsport TN/VA urbanized areas do not receive the full amount of this standard small UZA grant. They receive the percentage of this amount equivalent to the percentage of their urbanized area population that resides in Virginia. In the 2000 Census, Bristol, VA represented 35.7 percent of the Bristol UZA population and Kingsport, VA represented 4.8 percent of the Kingsport UZA population. They each receive these respective percentages of a standard small UZA grant. The total amount of small UZA grants is calculated and subtracted from the Virginia statewide FTA 5303 allocation for the year.

2. The balance of the FTA 5303 funding is divided among the Metropolitan Planning Organization’s for Virginia’s large urbanized areas. The population of each of the three large UZA’s is calculated as a percentage of the sum of the three. These percentages are applied to the balance of funds remaining after the small UZA grants are deducted from the statewide total, which determines the grant amounts for each of the three large urbanized areas.

5.2.5 Application Evaluation Process

DRPT will evaluate FTA Section 5303 applications by using the following criteria for each item in the UPWP that Section 5303 funds are proposed for:

- Planning Study or Project Justification – explanation of the need/problem that the planning study or project will address
- Planning Study or Project Scope – the scope should include a detail of the overall objective of planning study or project, including specific planning tasks that will be achieved throughout the planning process, list of deliverables, project schedule with deliverable dates, public and stakeholder involvement.
- Project Readiness – ability to initiate and substantially complete the planning study or project within the fiscal year the funds are being applied for
- Technical Capacity – identification of planning study or project management team and ability to execute the project, staff members from
the local transit and TDM agencies should be included on the management team

- Project Budget – ability to execute the planning study or project scope within the proposed budget
- Project Schedule – ability to execute the planning study or project scope within the project schedule, as identified in the planning study or project scope
- Monitoring and Evaluation Plan – approach to measuring performance and evaluating the results of the project
- All third-party (consultant) services procurement made within the Section 5303 program will be in accordance with the Common Rule (state procurement procedures) or FTA Circular 4220.1F, Third Party Contracting Guidelines. Additionally, every contract will include all clauses required by Federal statues and executive orders and their implementing regulations as identified in grant contract documents and FTA Circular 4220.1F. The clauses required by Federal statues and executive orders and their implementing instructions are included in the Federally Required and Other Model Clauses Appendix A - Governing Documents, but the recipient must also check the latest edition of FTA's Master Agreement to determine which provisions have been added, changed, or rescinded. All procurement is also made in accordance with FTA Circular 5010.1D Grant Management Requirements where appropriate.
- A semi-annual Disadvantaged Business Enterprise Report is required, indicating the sub-recipients progress in meeting DBE Goals. This report is available in OLGA in the Performance Data section. Additional guidance can be obtained in the FTA Best Practices Procurement Manual. DRPT’s goal is that three percent of contractible federal funds will be awarded to certified DBEs.
- Title VI Requirements: In order to integrate, into MPO planning activities, considerations expressed in the USDOT Order on Environmental Justice, MPOs should have an analytic basis in place for certifying their compliance with Title VI, in accordance with FTA Circular C 4702.1A Title VI and Title VI-Dependent Guidelines for Federal Transit Administration Recipients. Those MPOs that are direct recipients of Federal Transit Administration (FTA) shall report to FTA consistent with the reporting procedures in Chapter II part 4 of Circular C 4702.1A. Other MPOs should report on their Title VI procedures (consistent with Chapter II part 4 of Circular C 4702.1A) annually during the FTA 5303 grant application process.

DRPT also validates accounting expenses, reviews data submitted in the application for the previous year and any audited financial statements. Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.
5.2.6 Application Procedure

DRPT has established May 1 as the due date in which MPOs must submit an application for FTA Section 5303.

Applications for all State Aid Grant Programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

MPOs are required to submit the following application items:

- Project budget (with reference between Unified Planning Work Program (UPWP) line items and FTA budget line items).
- Authorizing resolution
- Commitment of local share
- Previous federal fiscal year certifications and assurances for Federal Transit Administration assistance programs
- Civil rights updates certification
- UPWP Submittal
  - Large urban areas with a population greater than 200,000 are required to submit their UPWP directly to FTA for approval. An electronic copy of the MPOs UPWP must be submitted in OLGA with the completed 5303 application.
  - Small urban areas with a population less than 200,000 are required to submit two copies of their approved UPWP to DRPT.

The Federal Aid Grant Program calendar is summarized in Exhibit 3-1. Applicants for Federal Aid grants must provide certifications and assurances relevant to the grantee’s application for assistance, as described in Section 5.1.1.

DRPT will review each MPO’s FTA Section 5303 application and submit a Statewide FTA Section 5303 application to the FTA.

Per FTA guidance, DRPT will not apply for additional Section 5303 funds for an MPO during the typical grant application cycle if an MPO still has two full years of funds remaining on existing executed grant agreements. The funds will still be available for the MPO. DRPT will apply for the 5303 funds once the MPO demonstrates substantial progress in accomplishing tasks included in the UPWP and spending down the older grant funds has occurred.

Upon approval of the application, DRPT will initiate agreements with each MPO. If FTA’s approval is not received prior to July 1, upon request DRPT may issue a “letter of no prejudice” that allows the MPO to begin work on the UPWP elements on July 1.
5.3 FTA Section 5304 - Statewide Planning

5.3.1 Description
This program supports statewide transit planning expenses to support cooperative, continuous, and comprehensive planning for making transportation investment decisions statewide.

5.3.2 Eligible Recipients
DRPT is the designated federal recipient for FTA Section 5304 Statewide Planning funds and utilize these funds for statewide transit and TDM planning activities. However, DRPT is authorized to provide discretionary funding to subrecipients for the purpose of conducting transit or TDM planning studies that will contribute to or compliment statewide planning activities. Subrecipients include agencies that are eligible to receive federal funding, such as: Local Governments, Transportation District Commissions and Public Service Corporations.

5.3.3 Eligible Expenses
DRPT’s emphasis for this program is funding Transit Development Plans, Comprehensive Operations Analysis, Land Use Planning, and Long Term Vision Plans for public transportation operators in rural and small urban areas.

Other eligible expenses include planning activities that:
- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency
- Increase the safety of the transportation system for motorized and non-motorized users
- Increase the security of the transportation system for motorized and non-motorized users
- Increase the accessibility and mobility of people and for freight
- Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth and economic development patterns
- Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight
- Promote efficient system management and operation
- Emphasize the preservation of the existing transportation system

5.3.4 Match Ratio and Limits of Funding
DRPT may choose to fund applications for eligible projects from other programs that accept applications for planning in order to achieve a higher federal and state match ratio. Applications are typically funded at the maximum federal match ratio of 80 percent and the maximum state match ratio of 10 percent. In Federal Fiscal Year 2011, the FTA Section 5304 apportionment for Virginia was approximately $457,000.
5.3.5 Application Evaluation Process
DRPT’s recommendation for the Draft Six Year Improvement Program will be developed by evaluating applications for eligible projects from other programs. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

5.3.6 Application Procedure
There is no separate application required for this program.
5.4 FTA Section 5307 - Small Urban Areas Program

5.4.1 Description
This program makes federal resources available to urbanized areas and to Governors for transit capital and operating assistance in urbanized areas and for transportation related planning. (Note: This can include expenses formerly supported through the Section 5316 JARC grant program). An urbanized area is an incorporated area with a population of 50,000 or more that is designated as such by the U.S. Department of Commerce, Bureau of the Census.

5.4.2 Eligible Recipients
DRPT is the designated federal recipient for the Governor’s apportionment of FTA Section 5307 funds. DRPT provides funding to subrecipients in small urban areas that are eligible to receive federal funding including: Local Governments, Transportation District Commissions and Public Service Corporations.

5.4.3 Eligible Expenses
DRPT’s emphasis for this program is on operating expenses. Materials (Expense Object Class 504) charged under function codes 041 to 141 in FTA’s Uniform System of Accounts and Reports are eligible expenses.

5.4.4 Match Ratio and Limits of Funding
DRPT typically funds small urban public transportation providers at the maximum federal participation ratio of 50 percent for net operating expenses. Net operating expenses are those expenses that remain after operating revenues are subtracted from eligible operating expenses. DRPT allocates the annual FTA Section 5307 Fiscal Year Governor’s Apportionment using a formula which takes a percentage of the allocation from the annual Federal Register notice, factors in the grantee’s previous year’s allocation, compares the grantee’s last audited operating expenses, and ensures that the grantee does not exceed the 50 percent cap for net operating expenses.

5.4.5 Application Evaluation Process
DRPT will evaluate the data submitted in Operating Assistance applications by small urban public transportation providers to evaluate funding from the FTA Section 5307 program. DRPT validates the expenses and revenue sources submitted on Operating Assistance applications, determines the eligibility of listed expenses based upon the criteria noted above, requests additional data or clarification from applicants if necessary, reviews data submitted by the application for the previous year and any audited financial statements.

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment. Following receipt of public comments, the CTB approves the final Six Year Improvement Program.
5.4.6 Application Procedure
There is no separate application required for this program. DRPT uses data submitted by applicants in their Operating Assistance application to allocate funds for this program.
5.5 FTA Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities Program (Includes Traditional 5310 and Other 5310 (New Freedom) Projects)

5.5.1 Section 5310 and MAP-21

The FTA Section 5310 Program is authorized under the provisions set forth in the Moving Ahead for Progress in the 21 Century Act (MAP-21) enacted on July 6, 2012, as codified at 49 U.S.C. 5310. Under MAP-21, the grant program formerly called Transportation for Elderly Persons and Persons with Disabilities is renamed Enhanced Mobility of Seniors and Individuals with Disabilities. This change in name reflects substantive statutory changes eliminating the former Section 5317 New Freedom grant program and making New Freedom projects eligible for funding under Section 5310.

MAP–21 – Designated Recipients; Applications to DRPT

Under MAP-21, funds are apportioned based on each state's share of the targeted populations. MPO’s and other entities are allowed, under MAP-21, to be designated recipients for large urbanized areas (over 200,000).

In accordance with Federal Transit Administration (FTA) guidance related to implementation of MAP-21, and by mutual agreement, DRPT will serve as the designated recipient for the Richmond/Petersburg, Roanoke, and Hampton Roads Urbanized Areas. The Metropolitan Washington Council of Governments (COG) will serve as the recipient of Section 5310 funds for the Washington D.C., MD, and VA Urbanized Area and most applicants serving this area should apply to COG. However, to best meet the capital needs of Virginia based projects primarily serving Virginia communities in the urbanized area, DRPT will accept capital (vehicle only) applications from entities eligible to receive traditional Section 5310 funding.

To be clear, all eligible applicants, including those in rural areas, small urban areas, and those in large urbanized areas of Richmond, Roanoke, and Hampton Roads, should apply to DRPT for funding to support projects under Section 5310, and for projects formerly eligible under the New Freedom grant programs, in accordance with this guidance document.

Additionally, Virginia based entities, primarily serving Northern Virginia communities in the Washington D.C., MD, and VA Urbanized Area and eligible to receive traditional Section 5310 funding may apply to DRPT for capital (vehicle) projects.

Apportionment of Section 5310 Funds

Of the total Section 5310 funds available, FTA apportions 60 percent among designated recipients in large urbanized areas; 20 percent to the States for small urbanized areas; and 20 percent to the States for rural areas under 50,000 in population. Section 5310 funds are apportioned among the recipients by formula. The formula is based on the ratio that the number of seniors and individuals with disabilities in each such area bears to the number of seniors and individuals with disabilities in all such areas. The number of seniors and individuals with disabilities
in an area is determined according to the latest available U.S. Census data for adults over the age of 65 and individuals with disabilities over the age of five. The annual apportionment for Section 5310 is published in the Federal Register following the enactment of the annual DOT appropriations act. Note: As of the publication date of this Application Guidance document, Virginia’s Section 5310 apportionment is unknown.

Additionally:

Section 5310(b) provides that of the amounts apportioned to states and designated recipients, not less than 55 percent shall be available for traditional Section 5310 projects—those public transportation capital projects planned, designed, and carried out to meet the specific needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable, or inappropriate. Notably, this 55 percent is a floor, not a ceiling—recipients may use more than 55 percent of their apportionment for this type of project.

Up to 45 percent of a rural, small urbanized area, or large urbanized area’s annual apportionment may be utilized for:

1. Public transportation projects (capital and operating) that exceed the requirements of ADA;
2. Public transportation projects (capital and operating) that improve access to fixed-route service and decrease reliance by individuals with disabilities on ADA-complementary paratransit service; or
3. Alternatives to public transportation (capital and operating) that assist seniors and individuals with disabilities with transportation.

5.5.2 Funding Priorities

Competition for scarce funding available to support Section 5310 capital projects and projects eligible under the former New Freedom grant program in small urban and rural areas is expected to exceed the amount available.

- **First Priority.** The first funding priority is to continue capital (including mobility management) and operating assistance to current Section 5310/5317 recipients where there exists a continuing demand for public transportation service and/or mobility management initiatives, a need for government subsidy, and a commitment of local financial and administrative support.

- **Second Priority.** The second priority is the funding of new capital and operating projects.
5.5.3 Match Ratio
Capital assistance is provided on an 80 percent Federal share, 20 percent local share. If awarded, operating assistance requires a 50 percent match. Capital applications are consistently funded at the maximum federal participation ratio of 80 percent of the eligible expenses. Non-U.S. Department of Transportation (DOT) federal funds and local and private funds can be used for the remaining 20 percent. Sources for Non-U.S. DOT federal funds include: Temporary Assistance for Needy Families, Medicaid, Employment Training Programs, Rehabilitation Services, and Administration on Aging. Examples of sources of local match which may be used for any or all of the local share include: State or local appropriations; other non-U.S. DOT federal funds; dedicated tax revenues; private donations; revenue from human service contracts; toll revenue credits; and net income generated from advertising and concessions.

5.5.4 Eligible Subrecipients

Traditional Section 5310 – Eligible Subrecipients. Section 5310(b) provides that of the amounts apportioned to States and designated recipients, not less than 55 percent shall be available for traditional Section 5310 projects – those public transportation capital projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable or inappropriate. In order to meet the 55 percent requirement for traditional Section 5310 projects, eligible subrecipients in this category, are limited to:

A private non-profit organization;

A state or local governmental authority that:

is approved by a State to coordinate services for seniors and individuals with disabilities; or certifies that there are no non-profit organizations readily available in the area to provide the service.

These provisions, found at 49 U.S.C. 5310(b)(1) and (b)(2), essentially maintain the status quo for traditional Section 5310 projects and the eligible subrecipients for traditional Section 5310 projects.

Governmental authorities eligible to apply for Section 5310 funds as “coordinators of services for seniors and individuals with disabilities” are those designated by the state to coordinate human service activities in a particular area. Examples of such eligible governmental authorities are an Area Agency on Aging or a public transit provider which the state has identified as the lead agency to coordinate transportation services funded by multiple federal or state human service programs.
**Other Section 5310 Eligible Subrecipients.** Eligible subrecipients for other eligible Section 5310 activities include a State or local governmental authority, a private non-profit organization, or an operator of public transportation that receives a Section 5310 grant indirectly through a recipient.

**Private Taxi Operators as Subrecipients.** Private operators of public transportation are eligible subrecipients. The definition of “public transportation” includes “…shared-ride surface transportation services …” Private taxi companies that provide shared-ride taxi service to the public or to special categories of users (such as seniors or individuals with disabilities) on a regular basis are operators of public transportation, and therefore eligible subrecipients.

“Shared-ride” means two or more passengers in the same vehicle who are otherwise not traveling together. Similar to general public and ADA demand response service, every trip does not have to be shared-ride in order for a taxi company to be considered a shared-ride operator, but the general nature of the service must include shared rides.

Local (municipal/State) statutes or regulations, or company policy, will generally determine whether a taxi company provides shared-ride or exclusive-ride service. For example, if the local regulation permits the driver to determine whether or not a trip may be shared, the service is not shared-ride. Similarly, if the regulation requires consent of the first passenger to hire a taxi be obtained before the taxi may take on additional riders, the service is not shared-ride. In essence, services which can be reserved for the exclusive use of individuals or private groups, either by the operator or the first passenger’s refusal to permit additional passengers, is not shared-ride but it is exclusive-ride taxi service.

Taxi companies that provide only exclusive-ride service are not eligible subrecipients; however, they may participate in the Section 5310 program as contractors. Exclusive-ride taxi companies may receive Section 5310 funded vehicles under contract with a State, designated recipient or eligible subrecipient such as a local government or non-profit organization. The taxi company may hold title to the accessible vehicle(s) as long as the agreement between the State, designated recipient or subrecipient and the taxi company is sufficient to establish satisfactory continuing control.

All taxi company applicants must provide in their applications documentation to assure and demonstrate that their companies are providing shared-ride or exclusive-ride service.

In all cases DRPT will be designated as first lien holder. Additionally taxi companies must certify and assure that the accessible taxi will be used to provide transportation for seniors and people with disabilities, and that the vehicle may not be removed from service or disposed of prior to the end of its useful life without the express written consent of DRPT.
Discussion of Traditional Section 5310 Eligible Activities.
Section 5310 funds are available for capital and operating expenses to support the provision of transportation services to meet the specific needs of seniors and individuals with disabilities.

Section 5310(b) provides that of the amounts apportioned to states and designated recipients, not less than 55 percent shall be available for traditional Section 5310 projects—those public transportation capital projects planned, designed, and carried out to meet the specific needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable, or inappropriate. Notably, this 55 percent is a floor, not a ceiling—recipients may use more than 55 percent of their apportionment for this type of project.

This means that at least 55 percent of any rural, small urbanized area, or large urbanized area’s annual apportionment must be utilized for public transportation capital projects that are planned, designed, and carried out to meet the specific needs of seniors and individuals with disabilities. It is not sufficient that seniors and individuals with disabilities are merely included (or assumed to be included) among the people who will benefit from the project.

Eligible projects for the required 55 percent of capital projects include the capital cost of contracting for the provision of transit services for seniors and individuals with disabilities and other specialized shared-ride transportation services. The purchase of rolling stock for or the acquisition of ADA-complementary paratransit service are eligible capital expenses that may also qualify as public transportation capital projects planned, designed, and carried out to meet the specific needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable, or inappropriate, provided the projects are carried out by eligible subrecipients and these projects are included in the area’s coordinated plan.

Eligible Capital Expenses that Meet the 55% Requirement
Funds for the Section 5310 program are available for capital expenses as defined in Section 5302(3) to support public transportation capital projects planned, designed, and carried out to meet the special needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable, or inappropriate. Examples of capital expenses that meet the 55 percent requirement, which must be carried out by an eligible recipient or subrecipient include, but are not limited to:

a. **Rolling stock** and related activities for Section 5310-funded vehicles
   (1) Acquisition of replacement or expansion buses or vans, and related procurement, testing, inspection, and acceptance costs and radios and communication equipment;
Vehicles Available

Note: Transportation equipment to be requested under this program includes lift-equipped small buses and vans. Due to the demand for funds, grants currently funded through the FTA Section 5310 program are primarily awarded to purchase vehicles that are: (1) required to replace unsafe equipment currently in operation; and (2) augment fleets that do not have sufficient carrying capacity to transport clients to existing services. Unsafe vehicles are defined as vehicles that have surpassed their useful life, (i.e. minimum of 100,000 miles or four years old) and have frequent breakdowns, increasing the potential for hazardous operations.

DRPT has developed specifications for standard vans, small buses, and lift equipment that it uses for competitive bidding purposes. Further, fleet discount prices can be obtained when ordering several vehicles from one vendor. Therefore, applicants should select the equipment that they wish to apply for from the categories listed below. DRPT is responsible for the invitations to bid, bid awards, etc., necessary for vehicle purchase.

- Modified minivan - a minivan with wheelchair ramp
- 14-passenger body on chassis vehicle with wheelchair lift
- 15-passenger body on chassis vehicle with wheelchair lift
- 19-passenger body on chassis vehicle with wheelchair lift

Note: a nine passenger raised roof van is not available for the FY16 funding period because no vehicle meeting FTA required Buy America standards is under contract.

Please also note that the number and location of wheelchair placements will influence seating capacity for wheelchair accessible vehicles.

Vehicle Use

Vehicles provided to organizations through this program are granted for the purpose of providing necessary transportation services to the specific client group of seniors and/or persons with disabilities, which are identified in your application, including transportation services for individuals with disabilities above and beyond the requirements of the Americans with Disabilities Act (ADA). The Section 5310 Program must provide for maximum feasible coordination with transportation services assisted by other Federal sources. Recipients are encouraged to also provide service to seniors and persons with disabilities not affiliated with their agency, as well as to the general public on an incidental basis if such service does not interfere with transportation services for seniors and persons with disabilities. In some situations it may be appropriate for a recipient to provide transportation exclusively to its own clients. But even in situations in which it is not feasible for the recipient to provide services to those in the community beyond its own clients, that recipient must, when feasible, make the vehicle available to provide transportation service to other seniors and persons with disabilities at times the agency is not using the vehicle for grant-related purposes. The recipient shall use the vehicle in the project or program for which it was acquired as long as needed.
Vehicles acquired under the Section 5310 Program may be used only in the following ways:

- By the eligible applicant in a coordinated human service transportation program as described in its application.
- Section 5310 funded vehicles or other equipment that are operated by an agent other than the agency in the grant application, must be approved by DRPT.
- Vehicles acquired under the Section 5310 may be leased to a private for-profit operator only for the services identified in the grant application, when such companies could not otherwise provide required services and where such arrangements result in more efficient and effective service for seniors with disabilities.

During those periods when a vehicle is not needed for specific grant related purposes, equipment may be used for services to seniors and people with disabilities. After the needs of these groups have been addressed, the vehicle may be used for transportation of other members of the general public, on a space available basis, if such use is incidental to the primary purpose of transporting seniors and people with disabilities. Vehicles may also be used for non-mass transportation human service activities such as "meals on wheels" delivery if such use is incidental to the primary purpose of the vehicle and does not interfere with the intended use of the vehicle. The number of vehicles applied for must be determined by the number of passengers, not meal delivery capacity.

b. Passenger facilities related to Section 5310-funded vehicles

(1) Purchase and installation of benches, shelters, and other passenger amenities.

c. Support facilities and equipment for Section 5310-funded vehicles

- Computer hardware and software;
- Transit-related intelligent transportation systems (ITS) dispatch systems; and

Lease of equipment when lease is more cost effective than purchase. Note that when lease of equipment or facilities is treated as a capital expense, the recipient must establish criteria for determining cost effectiveness in accordance with FTA regulations, “Capital Leases” 49 CFR part 639 and OMB Circular A-94, which provides the necessary discount factors and formulas for applying the same;

e. Acquisition of transportation services under a contract, lease, or other arrangement. This may include acquisition of ADA-complementary paratransit services when provided by an eligible recipient or subrecipient. Both capital and operating costs associated with contracted service are eligible capital
expenses. User-side subsidies are considered one form of eligible arrangement. Funds may be requested for contracted services covering a time period of more than one year. The capital eligibility of acquisition of services as authorized in 49 U.S.C. 5310(b)(4) is limited to the Section 5310 program;

f. **Support for mobility management** and coordination programs among public transportation providers and other human service agencies providing transportation. Mobility management is an eligible capital cost. Mobility management techniques may enhance transportation access for populations beyond those served by one agency or organization within a community. For example, a nonprofit agency could receive Section 5310 funding to support the administrative costs of sharing services it provides to its own clientele with other seniors and/or individuals with disabilities and coordinate usage of vehicles with other nonprofits, but not the operating costs of service. Mobility management is intended to build coordination among existing public transportation providers and other transportation service providers with the result of expanding the availability of service. Mobility management activities may include:

1. The **promotion, enhancement, and facilitation of access to transportation services**, including the integration and coordination of services for individuals with disabilities, seniors, and low-income individuals;

2. **Support for short-term management activities to plan and implement coordinated services**;

3. **The support of state and local coordination policy bodies** and councils;

4. **The operation of transportation brokerages to coordinate providers, funding agencies, and passengers**;

5. **The provision of coordination services**, including employer-oriented transportation management organizations’ and human service organizations’ customer-oriented travel navigator systems and neighborhood travel coordination activities such as coordinating individualized travel training and trip planning activities for customers;

6. **The development and operation of one-stop transportation traveler call centers** to coordinate transportation information on all travel modes and to manage eligibility requirements and arrangements for customers among supporting programs; and

7. **Operational planning for the acquisition of intelligent transportation technologies to help plan and operate coordinated systems** inclusive of geographic information systems (GIS) mapping, global positioning system technology, coordinated vehicle scheduling, dispatching and monitoring technologies, as well as technologies to track costs and billing in a
coordinated system, and single smart customer payment systems.
(Acquisition of technology is also eligible as a standalone capital expense).

g. Capital activities (e.g., acquisition of rolling stock and related activities, acquisition of services, etc.) to support ADA-complementary paratransit service may qualify toward the 55 percent requirement, so long as the service is provided by an eligible recipient/subrecipient as defined in section 5, above, and is included in the coordinated plan.

Discussion of Other Section 5310 Eligible Capital and Operating Expenses.

General. Up to 45 percent of a rural, small urbanized area, or large urbanized area’s annual apportionment may be utilized for:

1. Public transportation projects (capital and operating) that exceed the requirements of ADA;

2. Public transportation projects (capital and operating) that improve access to fixed-route service and decrease reliance by individuals with disabilities on ADA-complementary paratransit service; or

3. Alternatives to public transportation (capital and operating) that assist seniors and individuals with disabilities with transportation.

Such projects must be targeted toward meeting the transportation needs of seniors and individuals with disabilities, although they may be used by the general public. It is not sufficient that seniors and individuals with disabilities are included (or assumed to be included) among the people who will benefit from the project. FTA encourages projects that are open to the public as a means of avoiding unnecessary segregation of services.

Eligible activities in this category include the following:

Public Transportation Projects that Exceed the Requirements of the ADA. The following activities are examples of eligible projects meeting the definition of public transportation service that is beyond the ADA.

(1) Enhancing paratransit beyond minimum requirements of the ADA. ADA-complementary paratransit services can be eligible under the Section 5310 program in several ways:

(a) Expansion of paratransit service parameters beyond the three-fourths mile required by the ADA;

(b) Expansion of current hours of operation for ADA paratransit services that are beyond those provided on the fixed-route services;

(c) The incremental cost of providing same day service;
(d) The incremental cost (if any) of making door-to-door service available to all eligible ADA paratransit riders, but not on a case-by-case basis for individual riders in an otherwise curb-to-curb system;

(e) Enhancement of the level of service by providing escorts or assisting riders through the door of their destination;

(f) Acquisition of vehicles and equipment designed to accommodate mobility aids that exceed the dimensions and weight ratings established for wheelchairs under the ADA regulations, 49 CFR part 38 (i.e., larger than 30” × 48” and/or weighing more than 600 pounds), and labor costs of aides to help drivers assist passengers with oversized wheelchairs. This would permit the acquisition of lifts with a larger capacity, as well as modifications to lifts with a 600-pound design load, and the acquisition of heavier duty vehicles for paratransit and/or demand-response service in order to accommodate lifts with a heavier design load; and

(g) Installation of additional securement locations in public buses beyond what is required by the ADA.

(h) Feeder services. Accessible “feeder” service (transit service that provides access) to commuter rail, commuter bus, intercity rail, and intercity bus stations, for which complementary paratransit service is not required under the ADA.

Public Transportation Projects that Improve Accessibility. The following activities are examples of eligible projects that improve accessibility to the fixed-route system.

(1) Making accessibility improvements to transit and intermodal stations not designated as key stations. Improvements for accessibility at existing transportation facilities that are not designated as key stations established under 49 CFR 37.47, 37.51, or 37.53, and that are not required under 49 CFR 37.43 as part of an alteration or renovation to an existing station, so long as the projects are clearly intended to remove barriers that would otherwise have remained. Section 5310 funds are eligible to be used for accessibility enhancements that remove barriers to individuals with disabilities so they may access greater portions of public transportation systems, such as fixed-route bus service, commuter rail, light rail, and rapid rail. This may include:

(a) Building an accessible path to a bus stop that is currently inaccessible, including curb cuts, sidewalks, accessible pedestrian signals, or other accessible features;

(b) Adding an elevator or ramps, detectable warnings, or other accessibility improvements to a non-key station that are not otherwise required under the ADA.
(c) Improving signage or wayfinding technology; or

(d) Implementation of other technology improvements that enhance accessibility for people with disabilities including ITS.

(2) Travel training. Training programs for individual users on awareness, knowledge, and skills of public and alternative transportation options available in their communities. This includes travel instruction and travel training services.

Public Transportation Alternatives that Assist Seniors and Individuals with Disabilities with Transportation. The following activities are examples of projects that are eligible public transportation alternatives.

(1) Purchasing vehicles to support accessible taxi, ride-sharing, and/or vanpooling programs. Section 5310 funds can be used to purchase and operate accessible vehicles for use in taxi, ride-sharing, and/or vanpool programs provided that the vehicle meets the same requirements for lifts, ramps, and securement systems specified in 49 CFR part 38, subpart B, at a minimum, and permits a passenger whose wheelchair can be accommodated pursuant to part 38 to remain in his/her personal mobility device inside the vehicle.

(2) Supporting the administration and expenses related to voucher programs for transportation services offered by human service providers. This activity is intended to support and supplement existing transportation services by expanding the number of providers available or the number of passengers receiving transportation services. Vouchers can be used as an administrative mechanism for payment of alternative transportation services to supplement available public transportation. The Section 5310 program can provide vouchers to seniors and individuals with disabilities to purchase rides, including: (a) mileage reimbursement as part of a volunteer driver program; (b) a taxi trip; or (c) trips provided by a human service agency. Providers of transportation can then submit the voucher for reimbursement to the recipient for payment based on predetermined rates or contractual arrangements. Transit passes or vouchers for use on existing fixed-route or ADA complementary paratransit service are not eligible. Vouchers are an operational expense which requires a 50/50 (federal/local) match.

(3) Supporting volunteer driver and aide programs. Volunteer driver programs are eligible and include support for costs associated with the administration, management of driver recruitment, safety, background checks, scheduling, coordination with passengers, other related support functions, mileage reimbursement, and insurance associated with volunteer driver programs. The costs of enhancements to increase capacity of volunteer driver programs are also eligible. FTA encourages communities to offer consideration for utilizing all available funding resources as an integrated part of the design and delivery of any volunteer driver/aide program.
Limits on operating assistance. Given the 55 percent requirement for traditional Section 5310 capital projects, a recipient may allocate up to 45 percent of its apportionment for operating assistance. However, this funding is limited to eligible projects as described in 49 U.S.C. 5310(b)(1)(B-D) and described in this section (b, c, and d), above. Operating assistance for required ADA complementary paratransit service is not an eligible expense.

5.5.5 Application Evaluation Process

DRPT is responsible for evaluating and selecting projects on a competitive basis.

Once it has been established by DRPT that an applicant meets eligibility requirements, the application is evaluated for conformance with program criteria. DRPT’s evaluation criteria are concentrated within 1) Project Needs/Goals and Objectives, 2) Technical Capacity, and 3) Coordination Efforts which are further described below:

a. A request for a replacement vehicle will be evaluated based on the vehicle’s age, condition and mileage. DRPT bases this evaluation on the information contained in the completed application and any attachments. DRPT is reluctant to replace vehicles before the end of their useful life (minimum of 100,000 miles or four years old).

b. The service area has a documented need for transportation for seniors and persons with disabilities.

c. The proposed service plan includes a maximum utilization of vehicles for transporting transit dependent seniors and/or passengers with disabilities in the area, ridership projections, and trip purposes.

d. Creation of service coordination partnerships among transportation providers and/or organizations. Coordination agreements should be documented and signed by all participating agencies. Examples of written coordination agreements include memoranda of understanding (MOU) and lease agreements.

e. Implementation of a sound comprehensive service management plan.

f. Financial and management capabilities, particularly in assuring capital match and operating funds.

DRPT also reviews and evaluates applications based on the following information that is requested in the application: vehicle purpose (replacement, expansion, and
new service), service plan, management plan, relationship with other private/public transportation providers, and local support. DRPT will also evaluate applications, as appropriate, by validating the expenses and revenue sources submitted on the application, determining the eligibility of listed expenses, requesting additional data or clarification from applicants if necessary, and reviewing data submitted by the applicant for the previous year and any audited financial statements.

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

### 5.5.6 Application Procedure

Applications for all programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Help with OLGA is available from the OLGA Main Menu. Expand the Grant Management menu; then click instructions. See help documents under the topic: Grant Applications - Public Transportation/TDM.

**Which Applications do I Need to Complete in OLGA?**
The table below provides guidance about which types of applications to complete in OLGA, based on requested expenses. DRPT is seeking to keep the application process as simple as possible, while enabling continuation grantees to utilize previously submitted applications etc.

<table>
<thead>
<tr>
<th>Application Type</th>
<th>Complete</th>
<th>Notes for Continuation Grantees</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>5310 Vehicle Only Capital Application</strong></td>
<td><strong>Complete Capital Application</strong></td>
<td>Copy forward and update previous 5310 application in OLGA</td>
</tr>
<tr>
<td>Example:</td>
<td>Check box FTA 5310 Eligible; select vehicle and quantity; indicate “see 5310 application.”</td>
<td>Note: 9 passenger BOC is NOT available in FY16.</td>
</tr>
<tr>
<td>Typical Traditional Section 5310 application seeking funds for one 14 passenger BOC. (Inc. eligible Northern VA applicants)</td>
<td><strong>Complete 5310 Narrative Application</strong></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Be sure to answer all narrative questions completely.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>(Include complete description of any vehicles being replaced, e.g. VIN, mileage, year, make, model)</td>
<td></td>
</tr>
<tr>
<td>Application Type</td>
<td>Complete</td>
<td>Notes for Continuation Grantees</td>
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</tr>
<tr>
<td><strong>Other Section 5310/5317 Application</strong></td>
<td><strong>Complete OLGA 5317 Application.</strong></td>
<td>Copy forward and update previous 5317 application in OLGA.</td>
</tr>
<tr>
<td>Example:</td>
<td>In Project Needs, Goals and Objectives section of the application, please include adequate budget line item discussion and justification. (Includes operating expenses, mobility management expenses, and other eligible capital expenses). Be sure to answer all narrative questions completely. Except in large urban areas of Richmond and Hampton Roads, funding is extremely limited, and competition is expected to be intense.</td>
<td></td>
</tr>
<tr>
<td>Applicant seeks Continuation funding for:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mobility manager.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operating expenses for former New Freedom project transporting people with disabilities.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other (non-vehicle) Sec. 5310 eligible capital or operating expenses</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Required data includes:**

- Contact information
- Summary of vehicles
- Vehicle description (Include complete description of any vehicles being replaced, e.g. VIN, mileage, year, make, model)
- Requested expenses including operating, mobility management, and other eligible capital expenses by expense object class (In the Project Needs, Goals and Objectives section of the application, please include adequate budget line item discussion and justification)
- Capital budget
- Demonstration of compliance
  - Ethnic composition by percentage
  - Management and arrangements
    - Management of operations, maintenance, and service
    - Coordinated transportation arrangements
- Certifications and assurances

Upon completing the application, attach the following information in OLGA:

- Articles of Incorporation/Private nonprofit status
- Copy of Letter of Exemption IRS Section 501 C3
- Copies of Public notices printed in area newspapers
- List of local, public, and private human service agencies contacted
• One copy of letter of notice to human service agencies
• Letters of response from human service agencies (one copy only)
• Copy of letter of notice to PDC
• Copy of letter of notice to MPO/urban area applicants
• Copy of Vehicle Insurance Package
• Preventive Maintenance Plan and schedules (New FY16)

Applicants must also reasonably meet technical capacity requirements for grant administration and program management. Please refer to Appendix A for this guidance.

Applications must meet a number of other requirements which are detailed below:

**Coordinated Plan Requirements**

MAP-21 continues to require that projects selected for funding under the FTA Section 5310 Program be derived from a locally developed, coordinated public transit-human services transportation plan, and that the plan be developed through a process that includes representatives of public, private, non-profit and human services transportation providers and participation by the public.

DRPT led the development of regional Coordinated Human Service Mobility (CHSM) Plans for rural and small urban areas of Virginia to meet these requirements, with plans first finalized in mid-2008. Revised and updated plans, in 19 of 21 regions, were completed in the Fall of 2013. All projects selected for funding through the FTA Section 5310 Program must be consistent with the most recent strategies identified as the priorities in the plan for the applicant’s region. All applications should be reviewed by the CHSM regional committees.


Guidance related to coordinated planning from the proposed FTA circular is also presented in Appendix B.

More information on the types of coordination and coordinated services is available in Appendix C.

**Public Notice**

In order to allow public comment on your grant application, applicants are required to notify all parties in your service area that might have an interest in your grant application.

First, applicants are to develop and publish a public notice of intent to apply for a FTA Section 5310 grant. This notice must be advertised in the local newspaper and should appear AT LEAST 14 DAYS before the application submittal deadline. In other words, the public notice should be advertised by January 14, 2015. A copy of your
public notice printed in your local paper must be attached to the application. A sample public notice is provided in Appendix D.

**Notification to Local Human Service Transportation Providers**
All applicants are required to contact private nonprofit human service, private and public transit providers in your service area to advise them of your intent to apply for a grant. Applicants are expected to look for opportunities to work with these other agencies to share resources and offer mutual support. It is a highest priority of the FTA Section 5310 program to ensure that the greatest amount of productivity possible will be realized for seniors and people with disabilities through these awards. It is often possible for agencies to share equipment and resources or to coordinate transportation services to eliminate duplication. A sample letter of notification to human service agencies is provided in Appendix E.

Applicants should submit (1) sample letter of notification forwarded to human service agencies in their service area. Applicants should also include a list of all human service agencies informed of your intent to apply for FTA Section 5310 funds.

**Intergovernmental Review Planning Requirements**

**Non-Urbanized Areas**
A regional intergovernmental clearinghouse must review Section 5310 projects in non-urbanized areas. This review is obtained by submitting the project to the regional Planning District Commission (PDC). Projects must be submitted to the PDC by January 31, 2015.

The applicant is required to send a letter to its regional Planning District Commission (PDC) describing its proposal for FTA Section 5310 funding. A sample letter is provided in Appendix F.

The letter must explain the type and amount of funding requested and the transportation service the applicant intends to provide. Any comments by the PDC regarding the proposal must be sent to John Mahoney of DRPT. The addresses for Virginia's PDC's are provided in this document in Appendix G.

**Urbanized Areas**
Applicants in the urbanized areas must notify their Metropolitan Planning Organization (MPO) of their intent to apply for Section 5310 funds.

FTA Section 5310 applicants must request that the proposed project be included in the annual element of the region's Transportation Improvement Program (TIP). A TIP is a transportation plan, which must be developed for each urbanized area as a condition of funding. The comprehensive planning process results in plans and programs that are consistent with the development of the urbanized areas. The Annual Element is a list of transportation improvement projects proposed for implementation during each transportation program year. Each urbanized area has
its own annual elements. A sample letter is provided in Appendix H and the
addresses of the MPO's are provided in Appendix I.
5.6 FTA Section 5311 Rural Areas

5.6.1 Description
This program supports operating and capital costs of transit operators in non-urbanized areas, or areas of less than 50,000 population.

Its goals are:
- To enhance the access of people in non-urbanized areas to health care, shopping, education, employment, public services, and recreation
- To assist in the maintenance, development, improvement, and use of public transportation systems in rural and small urban areas
- To encourage and facilitate the most efficient use of federal funds through the coordination of programs and services
- To assist in the development and support of intercity bus transportation
- To provide for the participation of private transportation providers in non-urbanized transportation to the maximum extent feasible

5.6.2 Eligible Recipients
DRPT is the designated recipient for Virginia's FTA Section 5311 program. Eligible applicants may submit applications to DRPT for evaluation and selection.

Eligible subrecipients include:
- Local and State Government
- Transportation District Commissions
- Public Service Corporations
- Private Non-Profit Organizations

Funds may be used for capital, operating, and administrative assistance to state agencies, local public bodies, and nonprofit organizations (including Indian tribes and groups), and operators of public transportation services.

5.6.3 Eligible Expenses
Eligible operating expenses include items such as fuel, oil, replacement tires, replacement parts, maintenance and repairs, driver and mechanic salaries and fringe benefits, dispatcher salaries and fringe benefits, and licenses. Eligible administrative expenses include items such as transit manager’s salary, secretary and bookkeeper salaries, marketing expenses, office supplies, vehicle insurance, and facility and equipment rental.

Net operating expenses are those expenses that remain after operating revenues are subtracted from eligible operating expenses. At a minimum, operating revenues must include farebox revenues. Operating revenues are all revenues accrued to the benefit of the project including farebox revenue (passenger fares), charter service, and contract revenues. Farebox revenues include fares paid by passengers who are later reimbursed by a human service agency, or other user-side subsidy arrangements, but
do not include payments made directly to the transit provider by human service agencies.

Eligible capital expenses include items such as buses, vans, associated capital maintenance items, communications equipment, construction or rehabilitation of transit facilities. Commuter Bus service is not an eligible expense under Virginia’s FTA Section 5311 program.

5.6.4 Match Ratio and Limits of Funding
DRPT typically funds applications at the maximum federal participation ratio of 50 percent of net operating expenses and up to 80 percent of eligible capital expenses after operating costs are funded.

Funding is apportioned by a statutory formula that is based on the latest U.S. Census figures of areas with a population less than 50,000. The amount that Virginia may use for state administration, planning, and technical assistance is limited to 15 percent of the annual apportionment. Virginia must spend 15 percent of the apportionment to support rural intercity bus service unless the Governor certifies that the intercity bus needs of the state are adequately met. The Governor of Virginia has certified to the FTA each year since 1992 after consultation with the intercity bus industry that all intercity bus needs have been met and any remaining intercity bus funds have been reprogrammed to support rural public transportation projects in Virginia.

5.6.5 Application Evaluation Process
Applicants may apply for operating assistance, capital assistance or both. Below is a description of the evaluation process for operating assistance and capital assistance.

Operating Assistance
For operating expenses, DRPT validates the expenses and revenue sources submitted on the application, determines the eligibility of listed expenses based upon the criteria noted above in 5.6.3, requests additional data or clarification from applicants if necessary, and reviews data submitted by the applicant for the previous year and any audited financial statements.

Under FTA Section 5311 operating assistance, funds are available for operating expenses for new systems and new service for existing systems. However, any proposal to develop a new transit system or start a new service for an existing system must begin with proper planning. To assist local entities and the public, DRPT has developed Transit Service Design Guidelines (https://olga.drpt.virginia.gov) as a tool to assist with the planning process. This tool provides useful information to local entities on implementing new transit service. Local entities must conduct a plan prior to requesting any FTA Section 5311 funds from DRPT. Planning funds may be applied for through DRPT’s Technical Assistance Program. DRPT encourages local entities to involve DRPT in any transit system planning efforts. DRPT also has staff and
consultant resources available to help manage transit system planning studies on behalf of local entities.

Transit feasibility studies are acceptable planning documents for new transit systems. Existing systems must have a completed and adopted Transit Development Plan in order to request FTA Section 5311 for new service. DRPT’s Transit Development Plan requirements are available at: https://olga.drpt.virginia.gov. Transit Development Plans must be submitted with an existing system’s FTA Section 5311 application.

DRPT will evaluate all requests for new service using the Transit Service Design Guidelines. Specifically, proposals should demonstrate how they have addressed the topics defined in Sections 1.2-1.7 of the guidelines:
- Examining all of the options
- Planning for success
- Framing the purpose and need
- Land use considerations
- Service area and transit network design
- Other important considerations (including capital and operating costs)

Proposals will also be evaluated against the typical modal characteristics provided in Section 2.0 of the guidelines.

Capital Assistance
FTA Section 5311 applications requesting capital assistance will be evaluated by DRPT using the following criteria:
• Project Justification – explanation of the need/problem that the project will address
• Planning – documentation that sufficient planning has been conducted to execute the project
• Project Scope – approach to addressing the need/problem
• Project Readiness – ability to initiate and substantially complete the project within the fiscal year the funds are being applied for
• Technical Capacity – identification of project management team and ability to execute the project
• Project Budget – ability to execute the project scope within the proposed project budget
• Project Schedule - ability to execute the project scope within the project
• Monitoring and Evaluation Plan - applicant’s approach to measuring performance and evaluating the results of the requested capital project(s)

In addition to the criteria above, various tools will be used by DRPT to evaluate certain types of projects:

Replacement/Rehabilitation of Existing Equipment - will be evaluated against consistency with the DRPT Asset Management System and consistency with the
capital budgeting information submitted every year by applicants to develop the Six Year Improvement Program.

Transit New Starts (new transit system or new service for an existing system) - prior to submitting an application for transit new starts with capital expenses above $2 million, applicants should meet with DRPT to ensure that sufficient information is available to warrant an application for Capital Assistance. Submitted applications will be evaluated by DRPT using Transit Service Design Guidelines (using the process described above for operating assistance).

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

5.6.6 Application Procedure

Applications for all programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Required data include:
- Contact information
- Total operating expenses for previous fiscal year
- Operating budget detailed by expense item, amount and classification
- Operating revenues:
  - Revenue estimates detailed by passenger revenues and non-passerger revenues
  - Capital budget detailed by budget item, quantity, unit cost, source of federal and state funds
- Certifications and resolutions (in OLGA)
- Special Section 13 (c) Warranty
- Title VI Information Update
- Insurance Information (vehicle, facility & equipment)
- FTA Annual Certifications and Assurances
- Resolution Authorizing the Application for State Aid for Public Transportation

The Grant Program Calendar is summarized in Exhibit 3-1. Applicants for Federal Aid grants must provide certifications and assurances relevant to the grantee’s application for assistance, as described in Section 5.1.1.
5.7 FTA Section 5316 Jobs Access and Reverse Commute Program (JARC)

5.7.1 Description
The JARC program was authorized under the provisions set forth in the Safe, Accountable, Flexible, Efficient Transportation Equity Act, a Legacy for Users (SAFETEA-LU), enacted in 2005. Under the former 49 U.S.C. 5316, the Secretary of transportation was authorized to make grants to a recipient for access to jobs and reverse commute projects designed to transport welfare recipients and eligible low-income individuals to and from jobs and activities related to their employment. MAP-21 repealed Section 5316 and made JARC projects eligible for funding under Sections 5307 and 5311. Additionally, FTA guidance indicates that unobligated funds appropriated or authorized in FY12 and prior years remain available for obligation, following program specific requirements established under SAFETEA-LU and prior authorizations. Consequently, DRPT is maintaining the JARC grant program and will assign any funded projects to the appropriate funding source. DRPT will continue to accept JARC applications.

The goal of the JARC program is to improve access to transportation services to employment and employment related activities for welfare recipients and eligible low-income individuals throughout the country. Toward this goal, FTA provides financial assistance for transportation services planned, designed, and carried out to meet the transportation needs of eligible low-income individuals. The program requires coordination of federally assisted programs and services in order to make the most efficient use of Federal resources.

5.7.2 Eligible Recipients
DRPT is the designated recipient for Virginia's FTA Section 5316 program. Eligible applicants (private non-profit organizations; state or local governmental authorities; and operators of public transportation services, including private operators of public transportation services) may submit applications to DRPT for evaluation and selection. Current DRPT JARC subrecipient agencies will be given funding preference.

Eligible applicants must also reasonably meet technical capacity requirements for grant administration and program management. Please refer to Appendix A for this guidance.

5.7.3 Eligible Expenses
Funds from the JARC program are available for operating expenses that support transportation services designed to transport low-income individuals to and from jobs and activities related to their employment.

5.7.4 Match Ratio and Limits of Funding
JARC typically funds applications at the maximum ratio of 50 percent for operating assistance projects. Approximately $200,000 is available for projects in small urban areas and approximately $285,000 is available for projects in rural areas. It is likely
that all remaining JARC funds will be obligated in FY2016, resulting in no further awards after FY2016.

Non-U.S. DOT federal funds and local and private funds can be used as a match. Sources for Non-U.S. DOT federal funds include Temporary Assistance for Needy Families, Medicaid, employment training programs, Rehabilitation Services, and Administration on Aging. Examples of sources of local match which may be used for any or all of the local share include: State or local appropriations; dedicated tax revenues; private donations; revenue from human service contracts; toll revenue credits; and net income generated from advertising and concessions.

5.7.5 Application Evaluation Process
DRPT evaluates applications by validating the expenses and revenue sources submitted on the application, determining the eligibility of listed expenses, requesting additional data or clarification from applicants if necessary, and reviewing data submitted by the applicant for the previous year and any audited financial statements.

Upon completion of the evaluation process, DRPT includes the recommended applications and allocation in the Draft Six Year Improvement Program. The CTB approves the release of the draft program to the public for comment and following receipt of public comments, the CTB approves the final Six Year Improvement Program.

5.7.6 Application Procedure
Applications for all programs are made online on DRPT’s On-Line Grant Application system (OLGA) at: https://olga.drpt.virginia.gov.

Help with OLGA is available from the OLGA Main Menu. Expand the Grant Management menu; then click instructions. See help documents under the topic: Grant Applications - Public Transportation/TDM.

Applications for the Section 5316 program must meet a number of technical requirements which are summarized in Appendix A. Eligible projects are summarized in Appendix B. Additional requirements are summarized below and in the attached Appendices:

Coordination Plan Requirements
FTA guidance issued to implement SAFETEA-LU requires that projects selected for funding under the JARC Program be derived from a locally developed, coordinated public transit-human services transportation plan, and that the plan be developed through a process that includes representatives of public, private, and non-profit and human services transportation providers and participation by the public.
DRPT assisted in the development of Coordinated Human Service Mobility Plans initially issued in June 2008 and updated in September 2013. Further guidance regarding coordinated human service mobility planning is presented in Appendix C.

**STIP/TIP Requirement**
The project proposed must be a product of the metropolitan planning process and/or the statewide planning process specified in 49 CFR Part 613 and 23 CFR Part 450. That is, all transit projects for which Federal funds are expected to be used and that are within metropolitan planning boundaries must be included in a metropolitan Transportation Improvement Program (TIP) approved by the Metropolitan Planning Organization (MPO) and the chief executive officer of a State and in a Statewide Transportation Improvement Program (STIP) that has been approved by FTA and FHWA. Projects not within metropolitan planning boundaries are required only to be in the STIP. The application should identify the latest approved STIP (or amendments) containing the project(s), the appropriate page numbers, and a statement identifying the date that FTA and FHWA approved the STIP (or STIP amendment) that contains the proposed project(s). Projects listed in the TIP and STIP must be derived from and consistent with the State’s long range plan. If your project is selected and you are part of an MPO, you must submit your entire project to the local TIP. However, if you are outside of an MPO, DRPT will ensure that the project is included in the STIP.

**Certifications and Assurances**
Applicants are strongly encouraged to review the latest FTA Certifications and Assurances document before beginning work on their applications. The Certifications and Assurances contain various federal requirements that must be met in order for an organization’s application to be approved. Therefore, by submitting an application, organizations are agreeing to abide by these requirements and are assuring that they are able to sign the Certifications and Assurances if their application is awarded funding.
5.8 FTA Section 5317 New Freedom

5.8.1 Description

The New Freedom Program was authorized under the provisions set forth in the Safe, Accountable, Flexible, Efficient Transportation Equity Act, a Legacy for Users (SAFETEA-LU), enacted in 2005, as codified at 49 U.S.C. 5317. The Governor of Virginia has designated the Virginia Department of Rail and Public Transportation (DRPT) as the recipient of the New Freedom Program funds that are provided by the Federal Transit Administration (FTA) for areas of the Commonwealth with populations under 200,000 persons. MAP-21 repealed Section 5317 and made New Freedom projects eligible for funding under Section 5310. Additionally, FTA guidance indicates that unobligated funds appropriated or authorized in FY12 and prior years remain available for obligation, following program specific requirements established under SAFETEA-LU and prior authorizations. Consequently, DRPT is maintaining the New Freedom grant program, and a separate OLGA application form, and will assign any funded projects to the appropriate funding source.

Please see Section 5.5 - FTA Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities Program (Includes Traditional 5310 and Other 5310 (New Freedom) Projects) for additional application guidance.

Which Applications do I Need to Complete in OLGA?
The table below provides guidance about which types of applications to complete in OLGA, based on requested expenses. DRPT is seeking to keep the application process as simple as possible, while enabling continuation grantees to utilize previously submitted applications etc.

<table>
<thead>
<tr>
<th>Application Type</th>
<th>Complete</th>
<th>Notes for Continuation Grantees</th>
</tr>
</thead>
<tbody>
<tr>
<td>Other Section 5310/5317 Application</td>
<td>Complete OLGA 5317 Application.</td>
<td>Copy forward and update previous 5317 application in OLGA.</td>
</tr>
<tr>
<td>Example:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Applicant seeks Continuation funding for:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mobility manager.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operating expenses for former New Freedom project transporting people with disabilities.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other (non-vehicle) Sec. 5310 eligible capital or operating expenses</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Application Type</td>
<td>Complete</td>
<td>Notes for Continuation Grantees</td>
</tr>
<tr>
<td>------------------------------------------------------</td>
<td>-----------------------------------------------------------------------------------------------</td>
<td>--------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td><strong>5310 Vehicle Only Capital Application</strong></td>
<td><strong>Complete Capital Application</strong></td>
<td>Copy forward and update previous 5310 application in OLGA</td>
</tr>
<tr>
<td>Example:</td>
<td>Check box FTA 5310 Eligible; select vehicle and quantity; indicate “see 5310 application.”</td>
<td></td>
</tr>
<tr>
<td>Typical Traditional Section 5310 application seeking funds for one 14 passenger BOC.</td>
<td>Note: 9 passenger BOC is NOT available in FY16.</td>
<td></td>
</tr>
<tr>
<td>(Inc. eligible Northern VA applicants)</td>
<td><strong>Complete OLGA 5310 Narrative Application</strong></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Be sure to answer all narrative questions completely.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>(Include complete description of any vehicles being replaced, e.g. VIN, mileage, year, make, model)</td>
<td></td>
</tr>
</tbody>
</table>

**Help with OLGA**

OLGA login
[https://olga.drpt.virginia.gov](https://olga.drpt.virginia.gov)

Help with OLGA is available from the OLGA Main Menu. Expand the Grant Management menu; then click instructions. See help documents under the topic: Grant Applications - Public Transportation/TDM.
APPENDIX A – TECHNICAL CAPACITY

Grant Administration

Local grant recipients must have procedures for managing grants and submitting timely and complete reports. The local grant recipients, and ultimately DRPT, are responsible for administration and management of the grant in compliance with the grant agreement and other incorporated documents, including the statutes, regulations, the Master Agreement, and FTA circulars. Thus, DRPT must have a mechanism to ensure continuous administration and management of the grant projects. Based on FTA requirements, DRPT requires that there be a clear line of authority and responsibility for grant administration and for preparing required reports to DRPT.

Local grant recipients are required to have fiscal control and accounting procedures sufficient to:
- Permit preparation of required reports.
- Permit the tracing of funds to a level of expenditures adequate to establish that such funds have not been used in violation of the restrictions and prohibitions of applicable statutes.

Program Management

DRPT is required by FTA to ensure that recipients of Section 5310 and other FTA assistance comply with Federal requirements.

1) Vehicles and Equipment Management

FTA and DRPT encourage maximum use of vehicles funded under the Section 5310 program. Vehicles are to be used first for program related needs for which a Section 5310 grant is made, and then to meet other transportation needs of other Federal programs or project needs, provided that these other uses do not interfere with the project activities originally funded.

Organizations receiving grant funds can only title their vehicle(s) to the grant recipient. It may be beneficial for recipients to co-title vehicles with local governmental entities, in order to take advantage of blanket insurance rates or to participate in bulk purchases of fuel, maintenance, and supplies. This is permitted where it results in a direct benefit to the recipient in providing special service, and as long as the recipient maintains continuing control over the vehicle and utilizes the vehicle for its authorized purpose.
One of the state’s fundamental responsibilities is to establish continuing control over section 5310 funded vehicles and accept the responsibility for continued use of the vehicles for Section 5310 purposes.

FTA guidance provides states with discretionary authority in a number of related areas including:

   Establishment of useful life standards for vehicles, and;

   Development of policies and procedures for replacement of vehicles.

DRPT has established the useful life of all Section 5310 vehicles at a minimum of 4 years or 100,000 miles. DRPT is the first lien holder on all FTA Section 5310 equipment. Subrecipients can apply for replacement vehicles through the Section 5310 grant program for those human service vehicles that have exceeded their useful lives or will exceed their useful lives within 12 months of the next Section 5310 grant application deadline.

Subrecipients can request that DRPT release the titles of Section 5310 funded vehicles that have exceeded their useful lives. Requests for title release must be made to DRPT in writing and must document vehicle year, make, model, VIN, current mileage, and type of planned disposition. DRPT may also consider title release requests for vehicles within useful life guidelines due to extraordinary circumstances such as major mechanical failure.

If the vehicle is sold, the subrecipient must update the DRPT asset inventory record by recording the disposition, sales price, and date. Additionally, the subrecipient must retain and account for proceeds from the sale. Such proceeds must support the transportation program, but cannot, in accordance with FTA guidance, be placed in a capital reserve fund.

Once a vehicle has exceeded its useful life and title has been released, compliance with FTA Section 5310 circular provisions on completion and retention of maintenance records, pre-trip inspection records, and ridership reporting requirements lapse. If the vehicle will be retained by the agency DRPT strongly recommends that the agency evaluate and determine through policy what record keeping remains required. For example, ADA compliance and continuing insurance coverage may require ongoing documentation of preventive maintenance etc.

If a subrecipient no longer needs the vehicle for the purpose for which it was acquired, and requests a title for a vehicle that is not past its useful
life, then DRPT will seek to have the vehicle transferred to another eligible subrecipient. The original subrecipient will be reimbursed for 20 percent of the fair market value of the vehicle by the new subrecipient. If DRPT cannot find an eligible subrecipient for the vehicle and DRPT approves the sale of the vehicle by the original subrecipient, 80 percent of the proceeds of the vehicle sale must be returned to DRPT.

Subrecipients are required to report to DRPT when a 5310 funded vehicle is involved in a reportable incident.

A reportable incident is a safety or security incident that results in one or more of the following conditions:

- A fatality confirmed within 30 days of the incident;
- An injury requiring immediate medical attention away from the scene for one or more persons;
- Theft of the 5310 funded vehicle;
- Damage requiring the vehicle to be taken out of service;
- Criminal charges filed against the subrecipient vehicle’s driver

2) Governance

Grantees must have the legal capacity to receive Federal and State grants. Grantees must have a designated body legally responsible for the overall organization, management, and operation of the transportation system. The Board should be both representative of the community to provide management with community advice and bring management and other expertise from which transit management can draw. The Board should meet regularly and must conduct business in an open and transparent manner. The Board should set policy, goals, and objectives for the system and not involve itself in day-to-day operations.

3) Financial Management

Grantees must have sufficient local resources to provide the required match and carry out the proposed project. At least 20 percent of the local share must come from non-federal sources for capital costs and operating costs. Grantees must also have the financial management systems to account for and report on Section 5310 assistance. Grantees must maintain financial records for at least 3 years from the expiration date of the grant.

4) Satisfactory Continuing Control

Grantees must use FTA-funded equipment to provide transportation as described in the application. Grantees must maintain a combined single limit of insurance coverage of at least $1 million on FTA-funded vehicles
and must submit proof of insurance annually. Grantees must carry enough insurance to replace any FTA funded equipment such as, bus lifts, etc. Grantees must obtain prior written approval from DRPT before selling, leasing, or disposing of vehicles, equipment, or facilities that have remaining Federal interest. Grantees must have procedures to prevent loss, damage, or theft of FTA-funded property and inventory.

5) Personnel

Grantees should have Board-approved personnel policies. Current job descriptions should be on file for every position. The Grantee should maintain records for every transportation employee, including annual employee performance evaluation.

6) Equal Employment Opportunity (EEO)

Grantees may not discriminate against any employee or applicant for employment because of race, color, creed, national origin, sex, age, or disability. Grantees must take affirmative action to ensure that applicants and employees receive fair treatment without regard to race, color, creed, national origin, sex, disability, or age. Grantees must post notices in conspicuous and accessible places and make available to employees and applicants for employment notices setting forth an EEO policy.

7) Maintenance

Grantees must have the managerial capability to maintain FTA-funded equipment and facilities. Grantees must have a written maintenance plan for vehicles and facilities and facility-related equipment. Grantees must maintain project equipment and facilities at a high level of cleanliness, safety, and mechanical soundness. Grantees must maintain all accessibility features and equipment in good operating condition. Grantees must have procedures to track when preventive maintenance inspections are due (by manufacture standards) and to schedule preventive maintenance inspections in a timely manner.

Grantees must have a pre-trip inspection program that addresses vehicle condition, appearance, cleanliness, and safety. Deficiencies noted in a pre-trip inspection must be repaired in a timely manner and properly reviewed by management.

Grantees must repair accessibility equipment promptly and take reasonable steps to continue service to persons with disabilities while repairs are being made. Grantees must maintain a file on each piece of equipment that contains daily logs, inspection checklists, and repair records.
8) Service Provision

Grantee should have effective procedures in order to ensure quality service delivery to the public. A comprehensive training program is a key component of a quality assurance program. Grantee should collect and use financial and operating data to monitor the effectiveness and efficiency of operations. Grantees should report key financial and operating data to the Board.

9) Safety and Security

Grantees must document that drivers have a valid operator’s license, have a safe driving record, and receive adequate training. DRPT recommends that all drivers have at least six hours of documented safety training per year. All safety devices must be in operative condition. All vehicles must have a blood-borne pathogens kit, first-aid kit, fire extinguisher, bi-directional reflective triangles, and web cutters. Drivers and in some instances passengers must wear seat belts. Smoking is prohibited on all vehicles. Drivers must focus on driving and limit distractions when vehicles are in motion.

Drivers and other personnel must understand the need for vigilance in transportation settings to help prevent terrorism and – equally important – to deter crime and increase safety throughout transit systems.

10) Americans with Disabilities Act (ADA)

Titles II and III of the ADA provide that no entity shall discriminate against an individual with a disability in connection with the provision of transportation service. The law sets forth specific requirements for vehicle and facility accessibility. FTA sub recipients must provide service for people with disabilities who are eligible for the agencies services.

11) Meal Delivery and Incidental Use

Grantees may provide incidental service, including meal delivery, with FTA-funded vehicles, but the service must not interfere with the provision of transit service and the grantee must bear the costs of providing such incidental service.

12) Title VI – Nondiscrimination in the Delivery of Service

FTA and DRPT prohibit discrimination on the grounds of race, color, national origin, sex, age, physical or mental disability, or religion in the delivery of transportation services. FTA also prohibits discrimination on the grounds of low-income status. Title VI complaints must be reported to DRPT within 24 hours of receipt of the complaint.
COORDINATED PLANNING

1. THE COORDINATED PUBLIC TRANSIT-HUMAN SERVICES TRANSPORTATION PLAN. Federal transit law, as amended by MAP-21, requires that projects selected for funding under the Section 5310 program be “included in a locally developed, coordinated public transit-human services transportation plan” and that the plan be “developed and approved through a process that included participation by seniors, individuals with disabilities, representatives of public, private, and non-profit transportation and human services providers and other members of the public.” The experiences gained from the efforts of the Federal Interagency Coordinating Council on Access and Mobility (CCAM), and specifically the United We Ride (UWR) Initiative, provide a useful starting point for the development and implementation of the local public transit-human services transportation plan required under the Section 5310 program. Many States have established UWR plans that may form a foundation for a coordinated plan that includes the required elements outlined in this chapter and meets the requirements of 49 U.S.C. 5310.

2. DEVELOPMENT OF THE COORDINATED PUBLIC TRANSIT-HUMAN SERVICES TRANSPORTATION PLAN.

   a. Overview. A locally developed, coordinated public transit-human services transportation plan (“coordinated plan”) identifies the transportation needs of individuals with disabilities, seniors, and people with low incomes, provides strategies for meeting those local needs, and prioritizes transportation services for funding and implementation. Local plans may be developed on a local, regional, or statewide level. The decision as to the boundaries of the local planning areas should be made in consultation with the State, designated recipient, and the MPO, where applicable. The agency leading the planning process is decided locally and does not have to be the State or designated recipient.

   3. In urbanized areas where there are multiple designated recipients, there may be multiple plans and each designated recipient will be responsible for the selection of projects in the designated recipient’s area. A coordinated plan should maximize the programs’ collective coverage by minimizing duplication of services. Further, a coordinated plan must be developed through a process that includes participation by seniors, individuals with disabilities, representatives of public and private and non-profit transportation and human services transportation providers, and other members of the public. While the plan is only required in communities seeking funding under the Section 5310
program, a coordinated plan should incorporate activities offered under other programs sponsored by Federal, State, and local agencies to greatly strengthen its impact.

**Required Elements.** Projects selected for funding shall be included in a coordinated plan that minimally includes the following elements at a level consistent with available resources and the complexity of the local institutional environment:

1. An assessment of available services that identifies current transportation providers (public, private, and non-profit);
2. An assessment of transportation needs for individuals with disabilities and seniors. This assessment can be based on the experiences and perceptions of the planning partners or on more sophisticated data collection efforts, and gaps in service;
3. Strategies, activities, and/or projects to address the identified gaps between current services and needs, as well as opportunities to achieve efficiencies in service delivery; and
4. Priorities for implementation based on resources (from multiple program sources), time, and feasibility for implementing specific strategies and/or activities identified.

**Local Flexibility in the Development of a Local Coordinated Public Transit-Human Services Transportation Plan.** The decision for determining which agency has the lead for the development and coordination of the planning process should be made at the State, regional, and local levels. FTA recognizes the importance of local flexibility in developing plans for human service transportation. Therefore, the lead agency for the coordinated planning process may be different from the State or the agency that will serve as the designated recipient for the Section 5310 program. Further, FTA recognizes that many communities have conducted assessments of transportation needs and resources regarding individuals with disabilities and seniors. FTA also recognizes that some communities have taken steps to develop a comprehensive, coordinated, human service transportation plan either independently or through United We Ride efforts. FTA supports communities building on existing assessments, plans, and action items. As new Federal requirements must be met, communities may need to modify their plans or processes as necessary to meet these requirements. FTA encourages communities to consider inclusion of new partners, new outreach strategies, and new activities related to the targeted programs and populations.

Plans will vary based upon the availability of resources and the existence of populations served under these programs. A rural community may develop its plans based on perceived needs emerging from the collaboration of the planning partners, whereas a large urbanized community may use existing...
data sources to conduct a more formal analysis to define service gaps and identify strategies for addressing the gaps. This type of planning is also an eligible activity under four other FTA programs—the Metropolitan Planning (Section 5303), Statewide Planning (Section 5304), Formula Grants for Rural Areas (Section 5311), and Urbanized Area Formula (Section 5307) programs, all of which may be used to supplement the limited (10 percent) planning and administration funding under this program. Other resources may also be available from other entities to fund coordinated planning activities. All “planning” activities undertaken in urbanized areas, regardless of the funding source, must be included in the Unified Planning Work Program (UPWP) of the applicable MPO.

Tools and Strategies for Developing a Coordinated Plan. States and communities may approach the development of a coordinated plan in different ways. The amount of available time, staff, funding, and other resources should be considered when deciding on specific approaches. The following is a list of potential strategies for consideration:

1. **Community planning session.** A community may choose to conduct a local planning session with a diverse group of stakeholders in the community. This session would be intended to identify needs based on personal and professional experiences, identify strategies to address the needs, and set priorities based on time, resources, and feasibility for implementation. This process can be done in one meeting or over several sessions with the same group. It is often helpful to identify a facilitator to lead this process. Also, as a means to leverage limited resources and to ensure broad exposure, this could be conducted in cooperation, or coordination, with the applicable metropolitan or statewide planning process.

2. **Self-assessment tool.** The *Framework for Action: Building the Fully Coordinated Transportation System*, developed by FTA and available at www.unitedweride.gov, helps stakeholders realize a shared perspective and build a roadmap for moving forward together. The self-assessment tool focuses on a series of core elements that are represented in categories of simple diagnostic questions to help groups in States and communities assess their progress toward transportation coordination based on standards of excellence. There is also a *Facilitator’s Guide* that offers detailed advice on how to choose an existing group or construct an ad hoc group. In addition, it describes how to develop elements of a plan, such as identifying the needs of targeted populations, assessing gaps and duplications in services, and developing strategies to meet needs and coordinate services.

3. **Focus groups.** A community could choose to conduct a series of focus groups within communities that provides opportunity for greater input from a greater number of representatives, including transportation
agencies, human service providers, and passengers. This information can be used to inform the needs analysis in the community. Focus groups also create an opportunity to begin an ongoing dialogue with community representatives on key issues, strategies, and plans for implementation.

(4) Survey. The community may choose to conduct a survey to evaluate the unmet transportation needs within a community and/or available resources. Surveys can be conducted through mail, e-mail, or in-person interviews. Survey design should consider sampling, data collection strategies, analysis, and projected return rates. Surveys should be designed taking accessibility considerations into account, including alternative formats, access to the Internet, literacy levels, and limited English proficiency.

(5) Detailed study and analysis. A community may decide to conduct a complex analysis using inventories, interviews, Geographic Information Systems (GIS) mapping, and other types of research strategies. A decision to conduct this type of analysis should take into account the amount of time and funding resources available, and communities should consider leveraging State and MPO resources for these undertakings.

3. PARTICIPATION IN THE COORDINATED PUBLIC TRANSIT-HUMAN SERVICES TRANSPORTATION PLANNING PROCESS. Recipients shall certify that the coordinated plan was developed and approved through a process that included participation by seniors, individuals with disabilities, representatives of public, private, and non-profit transportation and human services providers, and other members of the public. Note that the required participants include not only transportation providers but also providers of human services, and members of the public who can provide insights into local transportation needs. It is important that stakeholders be included in the development and implementation of the local coordinated public transit-human services transportation plan. A planning process in which stakeholders provide their opinions but have no assurance that those opinions will be considered in the outcome does not meet the requirement of “participation.” Explicit consideration and response should be provided to public input received during the development of the coordinated plan. Stakeholders should have reasonable opportunities to be actively involved in the decision-making process at key decision points, including, but not limited to, development of the proposed coordinated plan document. The following possible strategies facilitate appropriate inclusion:

a. Adequate Outreach to Allow for Participation. Outreach strategies and potential participants will vary from area to area. Potential outreach strategies could include notices or flyers in centers of community activity, newspaper or radio announcements, e-mail lists, website postings, and invitation letters to other government agencies, transportation providers, human services providers, and advocacy groups. Conveners should note that
not all potential participants have access to the Internet and they should not rely exclusively on electronic communications. It is useful to allow many ways to participate, including in-person testimony, mail, e-mail, and teleconference. Any public meetings regarding the plan should be held in a location and time where accessible transportation services can be made available and adequately advertised to the general public using techniques such as those listed above. Additionally, interpreters for individuals with hearing impairments and English as a second language and accessible formats (e.g., large print, Braille, electronic versions) should be provided as required by law.

b. **Participants in the Planning Process.** Metropolitan and statewide planning under 49 U.S.C. 5303 and 5304 require consultation with an expansive list of stakeholders. There is significant overlap between the lists of stakeholders identified under those provisions (e.g., private providers of transportation, representatives of transit users, and representatives of individuals with disabilities) and the organizations that should be involved in preparation of the coordinated plan.

The projects selected for funding under the Section 5310 program must be “included in a locally developed, coordinated public transit-human services transportation plan” that was “developed through a process that included participation by seniors, individuals with disabilities, representatives of public, private, and non-profit transportation and human services providers and participation by other members of the public.” The requirement for developing the local public transit-human services transportation plan is intended to improve services for people with disabilities and seniors. Therefore, individuals, groups, and organizations representing these target populations should be invited to participate in the coordinated planning process. Consideration should be given to including groups and organizations such as the following in the coordinated planning process if present in the community:

(1) **Transportation partners:**

(a) Area transportation planning agencies, including MPOs, Councils of Government (COGs), Rural Planning Organizations (RPOs), Regional Councils, Associations of Governments, State Departments of Transportation, and local governments;

(b) Public transportation providers (including ADA paratransit providers and agencies administering the projects funded under FTA urbanized and rural programs);

(c) Private transportation providers, including private transportation brokers, taxi operators, van pool providers, school transportation operators, and intercity bus operators;

(d) Non-profit transportation providers, including volunteer programs;
(e) Past or current organizations funded under the Section 5310, JARC, and/or the New Freedom programs; and

(f) Human service agencies funding, operating, and/or providing access to transportation services.

Passengers and advocates:

(g) Existing and potential riders, including both general and targeted population passengers (individuals with disabilities and seniors);

(h) Protection and advocacy organizations;

(i) Representatives from independent living centers; and

(j) Advocacy organizations working on behalf of targeted populations.

Human service partners:

(k) Agencies that administer health, employment, or other support programs for targeted populations. Examples of such agencies include but are not limited to Departments of Social/Human Services, Employment One-Stop Services, Vocational Rehabilitation, Workforce Investment Boards, Medicaid, Community Action Programs (CAP), Agency on Aging (AoA); Developmental Disability Council, Community Services Board;

(l) Non-profit human service provider organizations that serve the targeted populations;

(m) Job training and placement agencies;

(n) Housing agencies;

(o) Health care facilities; and

(p) Mental health agencies.

Other:

(q) Security and emergency management agencies;

(r) Tribes and tribal representatives;

(s) Economic development organizations;

(t) Faith-based and community-based organizations;

(u) Representatives of the business community (e.g., employers);
(v) Appropriate local or State officials and elected officials;

(w) School districts; and

(x) Policy analysts or experts.

Note: Participation in the planning process will not bar providers (public or private) from bidding to provide services identified in the coordinated planning process. This planning process differs from the project selection process, and it differs from the development and issuance of a Request for Proposal (RFP) as described in the common grant rule (49 CFR part 18).

c. **Levels of Participation.** The suggested list of participants above does not limit participation by other groups, nor require participation by every group listed. Communities will have different types of participants depending on population and size of community, geographic location, and services provided at the local level. FTA expects that planning participants will have an active role in the development, adoption, and implementation of the plan. Participation may remain low even though a good faith effort is made by the lead agency to involve passengers, representatives of public, private, and non-profit transportation and human services providers, and others. The lead agency convening the coordinated planning process should document the efforts it utilized, such as those suggested above, to solicit involvement.

In addition, Federal, State, regional, and local policy makers, providers, and advocates should consistently engage in outreach efforts that enhance the coordinated process because it is important that all stakeholders identify the opportunities that are available in building a coordinated system. To increase participation at the local levels from human service partners, State Department of Transportation offices are encouraged to work with their partner agencies at the State level to provide information to their constituencies about the importance of partnering with human service transportation programs and the opportunities that are available through building a coordinated system.

d. **Adoption of a Plan.** As a part of the local coordinated planning process, the lead agency in consultation with participants should identify the process for adoption of the plan. A strategy for adopting the plan could also be included in the State’s State Management Plan (SMP) and the designated recipient’s Program Management Plan (PMP) further described in Chapter VII.

FTA will not formally review and approve coordinated plans. The recipient’s grant application (see Appendix A) will document the plan from which each project listed is derived, including the lead agency, the date of adoption of the plan, or other appropriate identifying information. This may be done by citing the section of the plan or page references from which the project is derived.

4. **RELATIONSHIP TO OTHER TRANSPORTATION PLANNING PROCESSES.**
a. **Relationship Between the Coordinated Planning Process and the Metropolitan and Statewide Transportation Planning Processes.** The coordinated plan may either be developed separately from the metropolitan and statewide transportation planning processes and then incorporated into the broader plans, or be developed as a part of the metropolitan and statewide transportation planning processes. If the coordinated plan is not prepared within the broader process, the lead agency for the coordinated plan should ensure coordination and consistency between the coordinated planning process and metropolitan or statewide planning processes. For example, planning assumptions should not be inconsistent.

Projects identified in the coordinated planning process, and selected for FTA funding must be incorporated into both the TIP and STIP in urbanized areas with populations of 50,000 or more; and incorporated into the STIP for rural areas under 50,000 in population. In some areas, where the coordinated plan or project selection is not completed in a timeframe that coincides with the development of the TIP/STIP, the TIP/STIP amendment processes will need to be utilized to include selected projects in the TIP/STIP before FTA grant award.

The lead agency developing the coordinated plan should communicate with the relevant MPOs or State planning agencies at an early stage in plan development. States with coordination programs may wish to incorporate the needs and strategies identified in local coordinated plans into statewide coordination plans.

Depending upon the structure established by local decision-makers, the coordinated planning process may or may not become an integral part of the metropolitan or statewide transportation planning processes. State and local officials should consider the fundamental differences in scope, time horizon, and level of detail between the coordinated planning process and the metropolitan and statewide transportation planning processes. However, there are important areas of overlap between the planning processes, as well. Areas of overlap represent opportunities for sharing and leveraging resources between the planning processes for such activities as: (1) needs assessments based on the distribution of targeted populations and locations of employment centers, employment-related activities, community services and activities, medical centers, housing, and other destinations; (2) inventories of transportation providers/resources, levels of utilization, duplication of service and unused capacity; (3) gap analysis; (4) any eligibility restrictions; and (5) opportunities for increased coordination of transportation services. Local communities may choose the method for developing plans that best fits their needs and circumstances.

b. **Relationship Between the Requirement for Public Participation in the Coordinated Plan and the Requirement for Public Participation in Metropolitan and Statewide Transportation Planning.** Title 49 U.S.C. 5303(i)(6) and 5304(f)(3), as amended by MAP-21, require MPOs and States to engage
interested parties in preparing transportation plans, TIPs, and STIPs. “Interested parties” include, among others, affected public agencies, private providers of transportation, representatives of users of public transportation, and representatives of individuals with disabilities.

MPOs and/or States may work with the lead agency developing the coordinated plan to coordinate schedules, agendas, and strategies of the coordinated planning process with metropolitan and statewide planning in order to minimize additional costs and avoid duplication of efforts. MPOs and States must still provide opportunities for participation when planning for transportation related activities beyond the coordinated public transit-human services transportation plan.

c. **Cycle and Duration of the Coordinated Plan.** At a minimum, the coordinated plan should follow the update cycles for MTPs (i.e., four years in air quality nonattainment and maintenance areas and five years in air quality attainment areas). States, MPOs, designated recipients, and public agencies that administer or operate major modes of transportation should set up a cycle that is conducive to and coordinated with the metropolitan and statewide planning processes, to ensure that selected projects are included in the TIP and STIP, to receive funds in a timely manner.

d. **Role of Transportation Providers that Receive FTA Funding Under the Urbanized and Rural Area Formula Grant Programs in the Coordinated Planning Process.** Recipients of Section 5307 and Section 5311 assistance are the “public transit” in the public transit-human services transportation plan and their participation is assumed and expected. Further, 49 U.S.C. 5307(b)(5), as amended by MAP-21, requires that, “Each recipient of a grant shall ensure that the proposed POP provides for the coordination of public transportation services ... with transportation services assisted from other United States Government sources.” In addition, 49 U.S.C. 5311(b)(2)(C)(ii) requires the Secretary of DOT to determine that a State’s Section 5311 projects “provide the maximum feasible coordination of public transportation service ... with transportation service assisted by other Federal sources.” Finally, under the Section 5311 program, States are required to expend 15 percent of the amount available to support intercity bus service. FTA expects the coordinated planning process in rural areas to take into account human service needs that require intercity transportation.
APPENDIX C - TYPES OF COORDINATION AND COORDINATED SERVICES

Transportation coordination is a cooperative arrangement between transportation providers and organizations needing transportation services. Coordination is a key factor in providing a comprehensive transportation network. The first step in coordination is communication. Contact those organizations in your area who provide or need transportation service. A signed agreement between both parties is essential to establish ground rules and costs associated with the partnership. Any non-client passenger that is transported as a result of coordination should be included in the ridership estimates. Types of coordination include, but are not limited to:

**Ride Share** – Two agencies providing transportation service discover they are picking up and delivering passengers along the same route on the same days. Without relinquishing any control over the management of their own vehicles, the two agencies worked out a schedule for alternating days for the coverage of this area. At the end of the first year, the two agencies had reduced their overall vehicle miles and had significant cost savings.

**Time Share** – An agency operates their buses for several hours each morning and afternoon, but during midday they remain idle. A second organization contracts with the first agency to use the buses on certain days when their clients need transportation during the midday. The first agency loses no control over its buses, maintenance, or program administration, but gains additional revenue by “leasing” the vehicle(s) or service to the second organization.

**Operations Share** – Two agencies in Town C decide to combine all their routing, scheduling and dispatching. With this new centralized system, each agency retains its own maintenance and administrative functions, but realizes significant cost savings and enhanced efficiency. Later they contract with other agencies to provide these services for them, thereby receiving added income.

**Maintenance Share** – When the public transit system in Town D agrees to provide vehicle maintenance for an elder day care and a neighborhood shop-and-ride system, the joint agreement produces income for the public system and reduces costs in the long run for all concerned. The two small agencies retains management functions of their vehicles but realized cost savings in vehicle storage, purchasing of parts, and other features of vehicle maintenance by joining efforts with the public transit system.

**Administrative Share** – Town E has a public transit system and coordinates it with several human services agencies so that all activities related to administration – personnel, training, vehicle procurement, insurance, advertising, etc. – become the responsibility of one transportation manager. As a result, the operation is smoother, the streamlining helps cut duplicative
services and costs, and the newly coordinated system is able to provide more
rides to community members.

Information Share – Town F wants to expand its funding resources and
coordinates with the local area human services agencies to seek new areas of
funding. They found that by cooperating and benefiting from each other's
areas of specialization, they could use their combined resources to leverage
additional funding.

The Totally Coordinated Transportation System – County A had several
agencies providing transportation to their own clienteles. They determined
that better coordination of transportation services can be achieved by a totally
coordination system. By having one agency being responsible
for the complete coordination of its public and human service transportation
needs, the County realized a cost savings through full time professional
management, reduced transportation staff, lower overhead, insurance, and
maintenance.

In an effort to develop a comprehensive transportation network in the project area,
applicants are expected to pool their efforts with local public transit systems and
other transit operators. Coordinated services enable cost effective transportation
services. As part of a coordination effort, (two or more eligible organizations may join
together as co-applicants) or an applicant may enter into written agreements with
other agencies to ensure full and effective use of project equipment. Because
coordination is one of the key criteria used for selecting projects, applicants are
strongly encouraged to demonstrate coordination. Coordination agreements must be
listed in the application.

Forms of Coordinated Transportation:

a) Consolidated coordination consists of:
   - One or more providers;
   - Central dispatching;
   - Centralized computer systems for billing and data collection;
   - Pooling various funding resources; and/or
   - Agreement among participants and agencies to use and financially
     support centralized service.

b) Brokering or Collaborative coordination consists of any of the following:
   - Formal contractual agreements;
   - Many providers;
   - Division of service area;
   - Special populations served by appropriate provider(s);
   - Technical assistance provided;
   - Standards of operation and criteria for performance evaluation;
   - Joint planning, advocacy, outreach, marketing and fund-raising;
Various funding resources;
Dispatching can be centralized or decentralized; and
Billing and data collection is standardized.

Technical assistance is provided by DRPT to achieve full utilization of Section 5310 grant vehicles. Coordinated efforts provide for reliable service, improved service quality, elimination of duplication of efforts and reduced transportation costs.
APPENDIX D - PUBLIC NOTICE REQUIREMENTS

The grant applicant must provide an adequate opportunity for public review and comment on projects funded through the FTA Section 5310.

Sample Public Notice

The ECHO, Inc. from Leesburg, Virginia proposes to provide transportation for people with developmental disabilities in the county of Loudoun for the purpose of transporting these individuals to and from training, and other community integration and socialization projects. Funds are being requested from the Commonwealth of Virginia to: (Example) purchase a 9-passenger van with a wheelchair lift through the FTA Section 5310 Program. The vehicle will be used to transport wheelchair participants and ambulatory participants from their homes in Loudoun County to ECHO, Inc. and back to their homes from 6:00 a.m. to 6:00 p.m. Additionally the request includes: _________________. We invite any interested public or private transit or paratransit operator in the Leesburg-Loudoun area to comment on the proposed services by sending a written notice by February 2, 2015 to the Virginia Department Rail and Public Transportation – Public Transportation Division, 600 E. Main Street, Suite 2102, Richmond, Virginia 23219, and to ECHO, Inc. P. O. Box 2277, Leesburg, Virginia 22075.

Note: An actual copy or reasonable facsimile of the notice as it appeared in the newspaper should be included in the application.
Dear Sir/Madam:

Pleasant View Home and Regional Center in Broadway, Virginia, intends to provide a fixed mini-bus route for people with developmental disabilities in the County of Rockingham, which includes the City of Harrisonburg, Towns of Broadway, Bridgewater, Dayton, Elkton, Grottoes, Mt. Crawford, and Timberville. The purpose is to transport these individuals to and from Developmental Day Programs, and other community integration and socialization projects that are deemed necessary to increase the independence of people with the developmental disabilities.

Funds are being requested from the Commonwealth of Virginia to purchase (Example) a 14-passenger van with lift through the FTA Section 5310 Program. The Commonwealth of Virginia's policy states that where possible, recipients should coordinate with other local providers who provide transportation services to enhance resource-sharing opportunities.

We invite you, as a local provider within the Harrisonburg-Rockingham area, to comment on the proposed services. We are particularly interested in exploring opportunities to work with your agency to coordinate services, share resources, or pursue other activities that will mutually benefit our transportation programs. If you are interested in exploring this further, please notify us at the Pleasant View Home and Regional Center, P.O. Box 426, Broadway, Virginia 22815. (Letters of support from human service agencies should not be sent to DRPT.)

If you have any questions, please feel free to call me.

Sincerely yours,

John Doe
Executive Director
APPENDIX F – SAMPLE LETTER TO PDC

Gary Christies
Executive Director
Regional 2000 Planning District Commission
828 Main Street, 12th Floor
Lynchburg, Virginia 24504

Dear Sir:

The Central Virginia Area Agency on Aging (AAA) is seeking (Example) capital assistance from the Commonwealth of Virginia through the FTA Section 5310 program to purchase transportation equipment. As part of the application process, we are required to notify our regional planning organization and request an Intergovernmental Review of our grant request.

Central Virginia AAA is requesting funding to (Example) purchase three 14-passenger vehicle with lifts. Our plan is to provide demand-responsive transportation for our senior clients in the rural area, to get to agency-related activities, medical appointments, grocery stores, and other destinations. We request that you, as the regional planning body, take appropriate action to fulfill the Intergovernmental Review and direct any comments on the proposed service, by February 2, 2015, to:

Public Transportation Division
Virginia Department of Rail and Public Transportation
600 East Main Street, Suite 2102
Richmond, Virginia, 23219

If you have any questions about our proposal, please feel free to call me.

Sincerely,

John Doe
Executive Director
APPENDIX G – PLANNING DISTRICT COMMISIONS

DISTRICT 1
Skip Skinner, Executive Director
Lenowisco Planning District Commission
P.O. Box 366
Duffield, Virginia 24244

DISTRICT 2
James Baldwin, Executive Director
Cumberland Plateau Planning District Commission
P.O. Box 548
Lebanon, Virginia 24266

DISTRICT 3
Aaron Sizemore, Executive Director
Mount Rogers Planning District Commission
1021 Terrace Drive
Marion, Virginia 24354

DISTRICT 4
Kevin Byrd, Executive Director
New River Valley Planning District Commission
6580 Valley Center Drive, Suite 124
Radford, Virginia 24141

DISTRICT 5
Wayne H. Strickland, Executive Director
Roanoke Valley Transportation Planning Organization
Fifth Planning District Commission
P.O. Box 2569
Roanoke, Virginia 24010

DISTRICT 6
Bonnie Riedesel, Executive Director
Central Shenandoah Planning District Commission
112 MacTanly Place
Staunton, Virginia 24401

DISTRICT 7
Martha Shickle, Executive Director
Northern Shenandoah Valley Regional Commission
400 East Kendrick Lane
Front Royal, Virginia 22630
DISTRICT 8
G. Mark Gibb
Northern Virginia Regional Commission
3060 Williams Drive, Suite 510
Fairfax, Virginia 22031

DISTRICT 9
Jeffrey Walker, Executive Director
Rappahannock-Rapidan Regional Commission
420 Southridge Parkway Suite 106
Culpeper, Virginia 22701

DISTRICT 10
Chip Boyles, Executive Director
Thomas Jefferson Planning District Commission
Post Office Box 1505
Charlottesville, Virginia 22902-1505

DISTRICT 11
Gary Christie, Executive Director
Region 2000
828 Main Street, 12th Floor
Lynchburg, Virginia 24504

DISTRICT 12
Dave Hoback, Executive Director
West Piedmont Planning District Commission
P.O. Box 5268
Martinsville, Virginia 24115-5628

DISTRICT 13
Gail P. Moody, Executive Director
Southside Planning District Commission
P.O. Box 150
South Hill, Virginia 23970

DISTRICT 14
Mary Hickman, President/CEO
Commonwealth Regional Council
Post Office Box P
Farmville, Virginia 23901

DISTRICT 15
Robert A. Crum, Jr.
Richmond Regional Transportation Planning Organization
9211 Forest Hill Avenue, Suite 200
Richmond, Virginia 23235
DISTRICT 16  
Tim Ware, Executive Director  
George Washington Regional Commission  
406 Princess Anne Street  
Fredericksburg, Virginia 22401

DISTRICT 17  
Jerry W. Davis, Executive Director  
Northern Neck Planning District Commission  
P.O. Box 1600  
Warsaw, Virginia 22572

DISTRICT 18  
Lewis L. Lawrence, III, Executive Director  
Middle Peninsula Planning District Commission  
P.O. Box 286  
Saluda, Virginia 23149

DISTRICT 19  
Dennis K. Morris, Executive Director  
Crater Planning District Commission  
Post Office Box 1808  
Petersburg, Virginia 23805

DISTRICT 22  
Elaine K. N. Meil, Executive Director  
Accomack-Northampton Planning District Commission  
P.O. Box 417  
Accomack, Virginia 23301

DISTRICT 23  
Camelia Ravanbakht, PhD, Interim Executive Director  
Hampton Roads Transportation Planning Organization  
723 Woodlake Drive  
Chesapeake, Virginia 23320
Gary Christies  
Executive Director  
Regional 2000 Planning District Commission  
828 Main Street, 12th Floor  
Lynchburg, Virginia 24504

Dear Sir:

The Central Virginia Area Agency on Aging (AAA) is seeking (Example) capital assistance from the Commonwealth of Virginia through the FTA Section 5310 Program to purchase transportation equipment. As part of the application process, we are required to notify our Metropolitan Transportation Planning Organization and request that the project be included in the annual element of the Transportation Improvement Program (TIP). CVAAA is requesting funding, to purchase three 14-passenger vehicles with lifts. The total cost of the project is approximately $160,000.00. The federal grant is for 80 percent of the total cost with agency being responsible for the 20 percent balance.

Our plan is to provide demand-responsive transportation for our senior clients, in the Lynchburg metropolitan area, to get to agency-related activities, medical appointments, grocery stores, and other destinations.

Please send documentation, by February 2, 2015, that the project has been or will be included in the TIP to the address listed below:

Public Transportation Division  
Virginia Department of Rail and Public Transportation  
600 East Main Street, Suite 2102  
Richmond, Virginia, 23219

This information is required for our application to be considered for approval and I appreciate your assistance in this matter. If you have any questions about our proposal, please feel free to call me.

Sincerely,

John Doe  
Executive Director
APPENDIX I – METROPOLITAN PLANNING ORGANIZATIONS

BRISTOL AREA
Rex Montgomery
Bristol Metropolitan Planning Organization
City of Bristol, Tennessee
P.O. Box 1189
Bristol, Tennessee 37621-1189

CHARLOTTESVILLE AREA
Sarah Eissler Rhodes, MPO Program Manager
Thomas Jefferson Metropolitan Planning Organization
Post Office Box 1505
Charlottesville, Virginia 22902-1505

DANVILLE AREA
Leah Manning, Executive Director
Danville Metropolitan Planning Organization
1100 Madison Street
P.O. Box 1191
Martinsville, Virginia 24112

FREDERICKSBURG AREA
Andy Waple, Administrator
Fredericksburg Area Metropolitan Planning Organization/
George Washington Regional Commission
406 Princess Anne Street
Fredericksburg, Virginia 22401

HAMPTON ROADS/CHESAPEAKE AREA
Camelia Ravanbakht, PhD, Interim Executive Director
Hampton Roads Transportation Planning Organization
723 Woodlake Drive
Chesapeake, Virginia 23320

KINGSPORT AREA
William A. Albright
LENOWISCO Metropolitan Planning Organization
225 West Center Street
Kingsport, Tennessee 37660

LYNCHBURG AREA
Gary Christie, Executive Director
Region 2000
828 Main St., 12th Floor
Lynchburg, Virginia 24504
RICHMOND AREA
Robert A. Crum, Jr., Executive Director
Richmond Regional Transportation Planning Organization
9211 Forest Hill Avenue, Suite 200
Richmond, Virginia 23235

ROANOKE AREA
Wayne Strickland, Executive Director
Roanoke Valley Transportation Planning Organization
P.O. Box 2569
Roanoke, Virginia 24010

TRI-CITIES AREA
Dennis Morris, Executive Director
Tri-Cities Area Metropolitan Planning Organization
P.O. Box 1808
Petersburg, Virginia 23803

TRANSPORTATION PLANNING BOARD OF THE METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS (NATIONAL CAPITAL REGION)
Patrick Wojahn, Chair
National Capital Region Transportation Planning Board
Metropolitan Washington Council of Governments
777 North Capitol Street, Suite 300
Washington, D.C. 20002-4226

WINCHESTER AREA
Richard Shickle, Chair
Winfred Metropolitan Planning Organization
400 Kendrick Lane, Suite E
Front Royal, VA 22630

HARRISONBURG AREA
Bonnie Riedesal, Executive Director
Harrisonburg-Rockingham Metropolitan Planning Organization
112 MacTanly Place
Staunton, Virginia 24401

MONTGOMERY COUNTY AREA
Dan Brugh
Blacksburg-Christiansburg-Montgomery Area MPO
755 Roanoke Street, Suite 2E
Christiansburg, VA 24073-3181